



Jackson County, Florida

Financial Statements

September 30, 2023

**Jackson County, Florida
FINANCIAL STATEMENTS
September 30, 2023**

BOARD OF COUNTY COMMISSIONERS

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Carol A. Dunaway**

**COUNTY ATTORNEY
Michelle Blankenship Jordan, Esq.**

**AUDITOR
Carr, Riggs & Ingram, LLC**



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CONSTITUTIONAL OFFICER FINANCIAL STATEMENTS

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Property Appraiser	
Sheriff	
Supervisor of Elections	
Tax Collector	



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INDEPENDENT AUDITOR'S REPORT

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jackson County, (the "County") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of Jackson County, Florida as of September 30, 2023, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund and the Major Special Revenue Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions

Emphasis of Matter

As discussed in Notes 1 and 22 to the financial statements, the County adopted provisions of Governmental Accounting Standards Board ("GASB") Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITAs), which required a prior period adjustment and a restatement of the 2022 financial statements. Our opinion is not modified with respect to these matters.

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

Responsibility of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, on pages 5.1 to 5.8, Schedule of Changes in Net OPEB Liability and Related Ratios, Schedule of Proportional Share of Net Pension Liability – Florida Retirement System, Schedule of Contributions – Florida Retirement System, Schedule of Proportional Share of Net Pension Liability – Health Insurance Subsidy and Schedule of Contributions – Health Insurance Subsidy, on pages 73 through 77, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual non-major fund financial statements and combining and individual statement of fiduciary net position schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by Title 2 U.S. Code of *Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and Chapter 10.550, Local Governmental Audits, *Rules of the Auditor General* of the State of Florida, and neither schedule is a required part of the basic financial statements. The schedule of receipts and expenditures of funds related to the Deepwater Horizon oil spill is presented for the purpose of additional analysis as required by Chapter 10.550, State of Florida Rules of the Auditor General, and is also not a part of the required financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements combining and individual statement of fiduciary net position schedules, the schedule of expenditures of federal awards and state financial assistance and the schedule of receipts and expenditures of funds related to the Deepwater Horizon oil spill are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2024 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Cam, Riggs & Ingram, L.L.C.

Marianna, Florida
June 25, 2024

Jackson County, Florida Management's Discussion and Analysis

The management of Jackson County, Florida has prepared the following discussion and analysis to assist the reader in focusing on significant financial attributes; provide an overview and analysis of the County's financial activities; identify changes in the County's financial position; identify material deviations from the approved budget; and highlight significant attributes in individual funds.

Because the information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events and conditions, it should be considered in conjunction with the County's financial statements and notes to financial statements.

FINANCIAL HIGHLIGHTS

- The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources (net position) at the close of the most recent fiscal year by \$115,950,260.
- The County's total net position increased by \$12,727,938, which represents a 12.90% increase from the 2022 fiscal year.
- As of the close of the current fiscal year, the County's governmental funds reported total fund balance of \$45,865,734, which is an increase of \$6,884,959 in comparison with the prior year.
- During the current year, General Fund revenues and transfers exceeded expenditures by \$5,219,363. General Fund revenue increased by \$6,202,224, or 23.92% over the prior fiscal year.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The annual financial report also contains other supplementary information in addition to the basic financial statements.

Jackson County, Florida Management's Discussion and Analysis

Government-Wide Financial Statements

The *government-wide financial statements*, which consist of the following two statements, are designed to provide readers with a broad overview of the County's finances, in a manner similar to those of a private-sector business. The *Statement of Net Position* presents financial information on all of the County's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as *net position*. This is considered one way to measure the County's financial health. The *Statement of Activities* presents information about the change in the County's net position, the results of operations, during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Therefore, some revenues and expenses reported in this statement will result in cash flows in future fiscal years (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (government activities) and activities that are supported by the recovery of all or most of their costs through user fees and charges (business-type activities). The government activities of the County include general government, public safety, physical environment, transportation, economic environment, health and social services, culture/recreation, and other community services. The business-type activities of the County include water/sewer system operations, parks and recreation and recycling. The government-wide financial statements can be found on pages 6 - 8 of this report.

Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the County's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements.

Governmental Funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, the governmental funds utilize a spendable financial resources measurement focus rather than the economic resources measurement focus found in the government-wide financial statements. This financial resources measurement focus allows the governmental fund statements to provide information on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year.

Jackson County, Florida Management's Discussion and Analysis

The governmental fund statements provide a detailed short-term view that may be used to evaluate the County's near-term financing requirements. The short-term view is useful when compared to the long-term view presented as governmental activities in the government-wide financial statements. To facilitate this comparison, both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation of governmental funds to governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the County's funds. The County maintains 53 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Fine & Forfeitures, Transportation Trust, Road Construction and Gas Tax Bond Fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation.

The County adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the major funds.

Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25 to 72 of this report.

Other information

This report also contains other information in addition to the basic financial statements. Combining and individual fund statements and schedules are presented for non-major governmental and agency funds.

Jackson County, Florida Management's Discussion and Analysis

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position over time may serve as a useful indicator of a government's financial position. The following is a summary of the County's net position as of September 30, 2023 and September 30, 2022:

<i>September 30,</i>	Governmental Activities		Business-type Activities		Totals	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$ 88,388,432	\$ 82,361,012	\$ 4,009,677	\$ 3,173,957	\$ 92,398,109	\$ 85,534,969
Non-current assets	99,801,448	96,601,214	22,135,462	17,702,756	121,936,910	114,303,970
Total assets	188,189,880	178,962,226	26,145,139	20,876,713	214,335,019	199,838,939
Deferred outflows of resources	10,103,373	8,110,949	158,712	128,846	10,262,085	8,239,795
Current liabilities	42,936,257	43,162,593	2,752,109	2,360,223	45,688,366	45,522,816
Non-current liabilities	55,339,508	52,365,406	3,704,759	3,847,592	59,044,267	56,212,998
Total liabilities	98,275,765	95,527,999	6,456,868	6,207,815	104,732,633	101,735,814
Deferred inflows of resources	3,842,188	3,582,616	72,026	61,774	3,914,214	3,644,390
Net investment in capital assets	75,596,358	64,397,240	18,137,327	14,006,056	93,733,685	78,403,296
Restricted	13,868,181	15,238,715	80,011	76,648	13,948,192	15,315,363
Unrestricted (deficit)	6,710,761	8,326,605	1,557,619	653,266	8,268,380	8,979,871
Total net position	\$ 96,175,300	\$ 87,962,560	\$ 19,774,957	\$ 14,735,970	\$ 115,950,257	\$ 102,698,530

Jackson County, Florida Management's Discussion and Analysis

The following is a summary of the County's Statement of Activities as of September 30, 2023 and September 30, 2022:

<i>as of September 30,</i>	Governmental Activities		Business-type Activities		Totals	
	2023	2022	2023	2022	2023	2022
Revenues						
Program revenues						
Charges for services	\$ 10,618,731	\$ 9,716,493	\$ 1,725,334	\$ 1,608,083	\$ 12,344,065	\$ 11,324,576
Operating grants and contributions	17,839,487	10,325,085	-	-	17,839,487	10,325,085
Capital grants and contributions	5,132,271	5,584,384	4,894,155	2,444,102	10,026,426	8,028,486
Total program revenues	33,590,489	25,625,962	6,619,489	4,052,185	40,209,978	29,678,147
General Revenues						
Property taxes	13,813,426	12,515,403	-	-	13,813,426	12,515,403
Other taxes, intergovernmental and shared revenue	25,604,341	23,879,284	-	-	25,604,341	23,879,284
Investment earnings	1,555,034	68,656	49,876	427	1,604,910	69,083
Gain/loss on disposition of assets	32,598	12,301	-	-	32,598	12,301
Miscellaneous	1,222,849	727,668	8,407	1,901	1,231,256	729,569
Insurance proceeds	-	-	-	-	-	-
Transfers	(559,383)	(221,520)	559,383	221,520	-	-
Transfers to State of FL	(123,379)	(135,900)	-	-	(123,379)	(135,900)
Total general revenues	41,545,486	36,845,892	617,666	223,848	42,163,152	37,069,740
Total revenues	75,135,975	62,471,854	7,237,155	4,276,033	82,373,130	66,747,887
Expenses						
Program activities						
Governmental activities:						
General government	11,952,886	10,874,109	-	-	11,952,886	10,874,109
Public safety	28,253,994	22,392,906	-	-	28,253,994	22,392,906
Physical environment	538,936	1,186,115	-	-	538,936	1,186,115
Transportation	16,379,825	13,534,831	-	-	16,379,825	13,534,831
Economic environment	5,437,954	3,081,889	-	-	5,437,954	3,081,889
Human services	1,930,672	1,842,407	-	-	1,930,672	1,842,407
Culture and recreation	1,079,606	869,417	-	-	1,079,606	869,417
Court related	1,485,170	1,563,000	-	-	1,485,170	1,563,000
Interest on long-term debt	389,931	283,539	-	-	389,931	283,539
Business-type activities	-	-	2,196,221	2,072,873	2,196,221	2,072,873
Total expenses	67,448,974	55,628,213	2,196,221	2,072,873	69,645,195	57,701,086
Change in net position	7,687,001	6,843,641	5,040,934	2,203,160	12,727,935	9,046,801
Net position - beginning as previously stated	87,962,560	81,167,980	14,734,023	12,532,810	102,696,583	93,700,790
Prior period adjustment - Note 21	510,977	-	-	-	510,977	-
Change in accounting principle, leases - Note 22	14,762	(49,061)	-	-	14,762	(49,061)
Net position - beginning	88,488,299	81,118,919	14,734,023	12,532,810	103,222,322	93,651,729
Net position - ending	\$ 96,175,300	\$ 87,962,560	\$ 19,774,957	\$ 14,735,970	\$ 115,950,257	\$ 102,698,530

Jackson County, Florida Management's Discussion and Analysis

The largest portion of the County's net position (80.84%) reflects its investments in capital assets (e.g., land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Another portion of the County's net position is *restricted* net position (12.03%) which represent resources that are subject to constraints such as debt covenants, grantors, laws or regulations. The remaining balance of unrestricted net position (\$8,268,380 or 7.13%) is that portion of County resources that are available to meet the ongoing obligations to citizens and creditors.

The key elements of the changes in the County's net position for the fiscal years ended September 30, 2023 are contained on the Statement of Activities on Page 8 of this report.

Governmental activities increased the County's net position by \$7,687,004.

FINANCIAL ANALYSIS OF JACKSON COUNTY'S FUNDS

The County uses fund accounting to demonstrate compliance with finance related legal requirements.

Major Governmental Funds

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, the unassigned fund balance was \$6,974,262 while the total fund balance was \$13,504,294. As a measure of the General Fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total General Fund expenditures. Unassigned fund balance represents 20.67% of total General Fund expenditures, while total fund balance represents 40.02% of that same amount. The fund balance increased by \$5,219,363 during the 2022-2023 fiscal year.

The Fine and Forfeiture fund accounts for law enforcement activities of the County. At the end of the current fiscal year, the fund balance was \$585,924 which is assigned. The fund balance decreased by \$126,250 during the 2022-2023 fiscal year.

Jackson County, Florida Management's Discussion and Analysis

The Transportation Trust fund accounts for the operation cost of the Public Works Department. At the end of the current fiscal year, the non-spendable fund balance was \$156,399; the assigned fund balance was \$1,984,610 and committed fund balance was \$253,338. The fund balance decreased by \$507,790 during the 2022-2023 fiscal year.

The Road Construction fund accounts for revenues that improve roads throughout the County. At the end of the current fiscal year, the committed fund balance was \$10,180,156. The fund balance increased by \$1,940,544 during the 2022-2023 fiscal year.

The Gas Tax Bond fund accounts for the County's gas tax bonds. At the end of the current fiscal year, the restricted fund balance was \$7,508,396. The fund balance decreased by \$1,817,873 during the 2022-2023 fiscal year.

Proprietary Funds

The County's proprietary funds reported net position of \$19,774,957 which includes \$18,280,464 from the operation of the Water/Sewer System.

Total unassigned fund balances for all governmental funds totaled \$6,974,262 at September 30, 2023 compared to total governmental fund balances of 45,865,734 at the same date. The restricted fund balance was \$13,868,181 which included funds for Vessel fees, Gas Tax Bond Fund, Courthouse Facility Fund, JCDC Tax, Inmate Welfare Fund, and other special revenue funds.

The unassigned governmental fund balance of \$6,974,262 is different from the Unrestricted Net Position amount on the Statement of Net Position of \$6,710,761 due to reporting requirements regarding primarily capital assets and long-term debt liabilities which are not included on the Governmental Fund balance sheet.

GENERAL FUND BUDGETARY HIGHLIGHTS

During the course of the 2022-2023 fiscal year, the County amended the budget for numerous funds on November 27, 2023. The County received unanticipated revenues and determined actual cash balance forward dollars in excess of the original budget figures in the amount of \$15,823,391.

CAPITAL ASSETS

The County's investment in capital assets for its governmental and business type activities as of September 30, 2023 amounted to \$121,936,910 (net of accumulated depreciation). This investment in capital assets includes land; buildings and fixed equipment; cost for past road and other infrastructure; fixtures and equipment; and computer software.

Jackson County, Florida Management's Discussion and Analysis

LONG-TERM DEBT

At the end of fiscal year ended September 30, 2023, the County had a long-term debt amounting to \$63,776,650. Of this amount, notes payable, capital lease and revenue bond outstanding were \$25,584,588, with \$1,133,389 to meet compensated absences obligations, with \$33,679,921 to meet net pension liability and the remainder for other liabilities, landfill closure and post-closure costs and other post-employment benefit obligation.

ECONOMIC FACTORS – JACKSON COUNTY, FLORIDA

- The unemployment rate for the County was 3.4% percent at September 30, 2023, an increase of 3% from the prior year.
- The population increased to approximately 48,982.
- The taxable value for personal and real property in the County at September 30, 2023 is \$2,119,993,884 an increase of 9.43% from the previous year.
- The general ad valorem tax millage rate was 7.945 for the year ended September 30, 2023.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Jackson County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed:

Jackson County Board of County Commissioners
2864 Madison Street
Marianna, Florida, 32448.

Jackson County, Florida Statement of Net Position

September 30, 2023

	Governmental Activities	Business-type Activities	Total
Assets			
Cash and cash equivalents	\$ 23,227,780	\$ 567,284	\$ 23,795,064
Restricted cash and cash equivalents	13,326,617	98,786	13,425,403
Equity in pooled investments	2,993,834	52,196	3,046,030
Accounts receivable	1,577,789	217,587	1,795,376
Notes and leases receivable	4,086,071	-	4,086,071
Inventory	156,399	85,716	242,115
Due from other funds	28,486,036	144,059	28,630,095
Due from other governmental units	13,078,256	2,844,049	15,922,305
Due from custodial funds	157,837	-	157,837
Prepays	1,297,813	-	1,297,813
Capital assets, net			
Nondepreciable capital assets	12,565,297	7,615,032	20,180,329
Right-of-use lease assets, net	2,584,898	-	2,584,898
Intangible subscription assets, net	216,960	-	216,960
Depreciable capital assets, net	84,434,293	14,520,430	98,954,723
Total assets	188,189,880	26,145,139	214,335,019
Deferred outflows of resources			
Pension	9,584,111	143,974	9,728,085
Other post employment benefit obligation	519,262	14,738	534,000
Total deferred outflows of resources	10,103,373	158,712	10,262,085
Liabilities			
Accounts payable and accrued expenses	4,569,302	906,133	5,475,435
Accrued interest payable	64,930	5,173	70,103
Due to other funds	27,103,523	1,537,612	28,641,135
Due to other governmental units	427,141	-	427,141
Unearned revenue	6,271,728	4,640	6,276,368
Liabilities payable from restricted assets	-	65,798	65,798
Long-term liabilities			
Portion due or payable within one year			
Notes payable	1,000,000	33,155	1,033,155
Lease liabilities	1,383,775	-	1,383,775
Intangible subscription liabilities	81,976	-	81,976
Bonds payable	1,358,523	199,598	1,558,121
Compensated absences	625,356	-	625,356
Landfill closure liability	50,000	-	50,000
Portion due or payable after one year			
Notes payable	4,800,000	707,720	5,507,720
Lease liabilities	3,628,516	-	3,628,516
Intangible subscription liabilities	111,060	-	111,060
Bonds payable	10,052,877	2,420,424	12,473,301
Compensated absences	508,033	-	508,033
Other post employment benefit obligation	2,752,848	78,152	2,831,000
Net pension liability	33,181,458	498,463	33,679,921
Landfill closure liability	304,716	-	304,716
Total liabilities	98,275,762	6,456,868	104,732,630
Deferred inflows of resources			
Pension	2,069,338	31,087	2,100,425
Leases	330,789	-	330,789
Other post employment benefit obligation	1,442,061	40,939	1,483,000
Total deferred inflows of resources	3,842,188	72,026	3,914,214

-Continued-

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Net Position (Continued)

September 30, 2023

	Governmental Activities	Business-type Activities	Total
Net Position			
Net investment in capital assets	75,596,358	18,137,327	93,733,685
Restricted	13,868,181	80,011	13,948,192
Unrestricted	6,710,764	1,557,619	8,268,383
Total net position	\$ 96,175,303	\$ 19,774,957	\$ 115,950,260

The accompanying notes are integral part of these financial statements.

Jackson County, Florida

Statement of Activities

For the year ended September 30, 2023

		Net (Expense) Revenue and Changes in Net Position					
Functions/Programs	Expenses	Program Revenues			Primary Government		Total
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	
Primary government							
Governmental activities							
General government	\$ 11,781,188	\$ 10,122,817	\$ 15,316,498	\$ -	\$ 13,658,127	\$ -	\$ 13,658,127
Public safety	28,253,994	422,721	1,923,044	-	(25,908,229)	-	(25,908,229)
Physical environment	538,936	-	115,821	-	(423,115)	-	(423,115)
Transportation	16,379,825	-	-	5,132,271	(11,247,554)	-	(11,247,554)
Economic environment	5,437,954	-	267,951	-	(5,170,003)	-	(5,170,003)
Human services	1,930,672	-	28,461	-	(1,902,211)	-	(1,902,211)
Culture and recreation	1,079,606	-	187,712	-	(891,894)	-	(891,894)
Court related	1,656,868	73,193	-	-	(1,583,675)	-	(1,583,675)
Interest on long-term debt	389,931	-	-	-	(389,931)	-	(389,931)
Total governmental activities	67,448,974	10,618,731	17,839,487	5,132,271	(33,858,485)	-	(33,858,485)
Business-type activities							
Water and sewer	1,526,103	1,671,551	-	4,831,330	-	4,976,778	4,976,778
Parks and recreation	565,357	46,233	-	62,825	-	(456,299)	(456,299)
Recycling	53,606	7,550	-	-	-	(46,056)	(46,056)
Interest on long-term debt	51,155	-	-	-	-	(51,155)	(51,155)
Total business-type activities	2,196,221	1,725,334	-	4,894,155	-	4,423,268	4,423,268
Total primary government	\$ 69,645,195	\$ 12,344,065	\$ 17,839,487	\$ 10,026,426	(33,858,485)	4,423,268	(29,435,217)
General revenues							
Taxes							
Property taxes					13,813,426	-	13,813,426
Local option taxes					9,182,263	-	9,182,263
Sales tax and other taxes					3,524,155	-	3,524,155
Intergovernmental and shared revenue					12,897,923	-	12,897,923
Investment earnings					1,555,034	49,876	1,604,910
Gain/loss on disposition of assets					32,598	-	32,598
Miscellaneous					1,222,852	8,407	1,231,259
Transfer to State of Florida					(123,379)	-	(123,379)
Transfers					(559,383)	559,383	-
Total general revenues					41,545,489	617,666	42,163,155
Change in net position					7,687,004	5,040,934	12,727,938
Net position - beginning as previously stated					87,962,560	14,734,023	102,696,583
Prior period adjustment - Note 21					510,977	-	510,977
Change in accounting principle, SBITA - Note 22					14,762	-	14,762
Net position, beginning as restated					88,488,299	14,734,023	103,222,322
Net position, ending					\$ 96,175,303	\$ 19,774,957	\$ 115,950,260

The accompanying notes are integral part of these financial statements.

Jackson County, Florida

Balance Sheet - Governmental Funds

September 30, 2023

	General Fund	Fines and Forfeitures	Transportation Trust	Road Construction	Gas Tax Bond Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets							
Cash and cash equivalents	\$ 11,040,097	\$ 1,931,985	\$ 2,893,291	\$ 143,254	\$ -	\$ 7,219,153	\$ 23,227,780
Equity in pooled investments	475,102	98,783	253,338	16,711	-	2,149,900	2,993,834
Restricted cash and cash equivalents	747,605	-	-	-	8,254,457	4,324,555	13,326,617
Accounts receivable	976,874	8,571	-	-	36,282	556,062	1,577,789
Inventory	-	-	156,399	-	-	-	156,399
Prepaid expenses	926,926	-	370,887	-	-	-	1,297,813
Due from other funds	6,458,026	120,641	5,419,307	9,844,066	42,748	6,601,248	28,486,036
Due from custodial funds	90,164	1,990	-	-	-	65,683	157,837
Due from other governmental units	2,930,581	234,006	4,421,140	4,071,900	-	1,420,629	13,078,256
Total assets	\$ 23,645,375	\$ 2,395,976	\$ 13,514,362	\$ 14,075,931	\$ 8,333,487	\$ 22,337,230	\$ 84,302,361
Liabilities							
Accounts payable and accrued expenses	\$ 1,633,574	\$ 250,819	\$ 251,688	\$ 1,325,294	\$ 390,459	\$ 717,468	\$ 4,569,302
Accrued interest payable	20,814	-	-	-	44,119	-	64,933
Due to other funds	8,206,306	1,559,233	9,035,060	2,492,632	390,513	5,419,779	27,103,523
Due to other governmental units	211,566	-	-	-	-	215,575	427,141
Unearned revenue	68,821	-	1,833,267	77,849	-	4,291,791	6,271,728
Total liabilities	10,141,081	1,810,052	11,120,015	3,895,775	825,091	10,644,613	38,436,627
Fund balances							
Nonspendable	-	-	156,399	-	-	-	156,399
Restricted	797,001	-	-	-	7,508,396	5,562,784	13,868,181
Committed	2,510,173	-	253,338	10,180,156	-	1,075,404	14,019,071
Assigned	3,222,858	585,924	1,984,610	-	-	5,054,429	10,847,821
Unassigned	6,974,262	-	-	-	-	-	6,974,262
Total fund balances	13,504,294	585,924	2,394,347	10,180,156	7,508,396	11,692,617	45,865,734
Total liabilities and fund balances	\$ 23,645,375	\$ 2,395,976	\$ 13,514,362	\$ 14,075,931	\$ 8,333,487	\$ 22,337,230	\$ 84,302,361

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Reconciliation of the Balance Sheet of Governmental
Funds to the Statement of Net Position

September 30, 2023

Amounts reported for governmental activities in the
statement of net position are different because:

Total fund balances – governmental funds	\$ 45,865,734
Capital assets used in governmental activities are not financial resources, and, therefore, are not reported in the governmental funds.	99,801,448
Long-term receivables (assets) are not due for payment in the current period, and, therefore, are not reported in the governmental funds.	4,086,071
Long-term liabilities are not due and payable in the current period, and, therefore, are not reported in the governmental funds.	(59,839,138)
Deferred outflows and inflows of resources related to pensions and leases are applicable to future periods and, therefore, are not reported in the funds.	
Deferred inflows of resources - leases	(330,789)
Deferred outflows of resources - pensions and OPEB	10,103,376
Deferred inflows of resources - pensions and OPEB	(3,511,399)
Net position of governmental activities	<u>\$ 96,175,303</u>

The accompanying notes are integral part of these financial statements.

Jackson County, Florida

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds

For the year ended September 30, 2023

	General Fund	Fines and Forfeitures	Transportation Trust	Road Construction	Gas Tax Bond Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues							
Taxes	\$ 1,949,011	\$ 11,844,547	\$ 5,491,879	\$ 587,600	\$ -	\$ 6,646,807	\$ 26,519,844
Licenses and permits	2,730,210	-	-	-	-	-	2,730,210
Intergovernmental	10,519,636	-	4,490	2,372,597	-	1,200	12,897,923
Charges for services	6,499,768	165,771	-	-	-	893,262	7,558,801
Fines and forfeitures	172,286	24,801	-	-	-	68,142	265,229
Grants	9,481,968	1,403,547	-	4,544,560	-	7,541,686	22,971,761
Investment earnings	326,014	186,486	23,983	784	404,488	613,279	1,555,034
Other fees and miscellaneous revenues	457,315	89,527	2,985	-	-	158,670	708,497
Total revenues	32,136,208	13,714,679	5,523,337	7,505,541	404,488	15,923,046	75,207,299
Expenditures							
Current:							
General government	9,771,789	-	-	-	-	87,688	9,859,477
Public health and safety	15,867,539	6,855,960	-	-	-	729,265	23,452,764
Physical environment	445,638	-	-	-	-	96,422	542,060
Transportation	379,107	-	6,365,384	5,412,912	-	3,647	12,161,050
Economic environment	490,775	-	-	-	-	4,939,893	5,430,668
Human services	1,355,505	-	-	-	-	51,845	1,407,350
Culture/recreation	519,594	-	-	-	-	277,603	797,197
Court related	1,262,211	-	-	-	-	182,165	1,444,376
Capital outlay	2,601,900	142,822	13,499	1,566,997	1,844,418	3,506,386	9,676,022
Debt service:							
Principal	884,659	-	793,373	-	1,339,916	-	3,017,948
Interest and other charges	163,421	-	54,652	-	171,858	-	389,931
Total expenditures	33,742,138	6,998,782	7,226,908	6,979,909	3,356,192	9,874,914	68,178,843
Excess (deficiency) of revenues over (under) expenditures	(1,605,930)	6,715,897	(1,703,571)	525,632	(2,951,704)	6,048,132	7,028,456
Other financing sources (uses)							
Transfers in	11,006,506	125,370	3,744,268	2,548,743	1,133,831	1,228,256	19,786,974
Transfers out	(4,085,866)	(6,967,517)	(2,548,743)	(1,133,831)	-	(5,610,400)	(20,346,357)
Transfer to State of Florida	(123,379)	-	-	-	-	-	(123,379)
Sale of capital assets	45,716	-	256	-	-	-	45,972
Contribution from NMTC Fund	(181,271)	-	-	-	-	-	(181,271)
Loan proceeds	163,587	-	-	-	-	-	163,587
Net other financing sources (uses)	6,825,293	(6,842,147)	1,195,781	1,414,912	1,133,831	(4,382,144)	(654,474)
Net changes in fund balances	5,219,363	(126,250)	(507,790)	1,940,544	(1,817,873)	1,665,988	6,373,982
Fund balances - beginning	7,773,954	712,174	2,902,137	8,239,612	9,326,269	10,026,629	38,980,775
Prior period adjustment - Note 21	510,977	-	-	-	-	-	510,977
Fund balances - beginning	8,284,931	712,174	2,902,137	8,239,612	9,326,269	10,026,629	39,491,752
Fund balances - ending	\$ 13,504,294	\$ 585,924	\$ 2,394,347	\$ 10,180,156	\$ 7,508,396	\$ 11,692,617	\$ 45,865,734

The accompanying notes are integral part of these financial statements.

Jackson County, Florida

**Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balances of Governmental Funds to the Statement of Activities**

For the year ended September 30, 2023

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 6,373,982
Capital outlay, reported as expenditures in governmental funds, are shown as capital assets in the statement of net position.	9,676,022
Depreciation and amortization expense on governmental capital assets included in the governmental activities in the statement of activities.	(7,205,595)
The net effect of transactions involving capital assets (i.e. sales, transfers and donations) included in the governmental activities in the statement of activities.	561,083
Effect of leases receivable included in government wide activities.	446
Proceeds of debt related to leases and SBITAs reported as income in governmental funds but as a long-term liability in the statement of net assets.	(163,587)
Repayment of long-term debt is reported as an expenditure in governmental funds but as a reduction of long-term liabilities in the statement of net assets. These include:	
Principal payments on long-term debt	3,017,948
New Market Tax Credit activities not recorded at the government wide level.	181,271
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These expenses include:	
Other post employment benefit obligation	(5,837)
Compensated absences	(79,535)
Pension expenses	(4,669,194)
Change in net position	\$ 7,687,004

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Revenues, Expenditures and Changes in Fund Balance
General Fund
Budget and Actual

For the year ended September 30, 2023

	Original Budget	Final Budget	Actual Amounts (Budgetary Basis)	Variance with Final Budget
Revenues				
Taxes	\$ 2,337,415	\$ 2,374,527	\$ 1,949,011	\$ (425,516)
Licenses and permits	2,471,400	2,736,229	2,730,210	(6,019)
Intergovernmental	8,346,207	9,307,271	10,519,636	1,212,365
Charges for services	5,971,740	6,509,748	6,499,768	(9,980)
Fines and forfeitures	64,850	55,050	172,286	117,236
Grants	7,815,883	9,635,541	9,481,968	(153,573)
Investment earnings	39,225	267,156	326,014	58,858
Other fees and miscellaneous revenues	7,488,068	8,963,842	457,315	(8,506,527)
Total revenues	34,534,788	39,849,364	32,136,208	(7,713,156)
Expenditures				
Current:				
General government	18,638,925	20,887,445	9,771,789	11,115,656
Public health and safety	11,603,700	12,737,900	15,867,539	(3,129,639)
Physical environment	427,936	366,845	445,638	(78,793)
Transportation	4,950	4,950	379,107	(374,157)
Economic environment	457,450	462,097	490,775	(28,678)
Human services	1,424,741	1,364,159	1,355,505	8,654
Culture and recreation	462,958	499,939	519,594	(19,655)
Court related	1,205,939	1,205,939	1,262,211	(56,272)
Capital outlay	1,428,923	2,340,537	2,601,900	(261,363)
Debt service	706,455	690,722	1,048,080	(357,358)
Total expenditures	36,361,977	40,560,533	33,742,138	6,818,395
Excess (deficiency) of revenues over (under) expenditures	(1,827,189)	(711,169)	(1,605,930)	(894,761)
Other financing sources (uses)				
Transfers in	11,423,239	12,284,694	11,006,506	(1,278,188)
Transfers out	(7,393,335)	(7,571,721)	(4,085,866)	3,485,855
Transfer to State of Florida	-	-	(123,379)	(123,379)
Contribution from NMTC Fund	-	-	(181,271)	1,282,100
Loan proceeds	-	-	163,587	163,587
Sale of capital assets	-	-	45,716	45,716
Net other financing sources (uses)	4,029,904	4,712,973	6,825,293	3,575,691
Net change in fund balance	2,202,715	4,001,804	5,219,363	1,217,559
Fund balance - beginning	8,284,931	8,284,931	8,284,931	-
Fund balance - ending	\$ 10,487,646	\$ 12,286,735	\$ 13,504,294	\$ 1,217,559

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Revenues, Expenditures and Changes in Fund Balance
Fines and Forfeitures Fund
Budget and Actual

For the year ended September 30, 2023

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
Revenues				
Taxes	\$ 11,414,807	\$ 11,745,726	\$ 11,844,547	\$ 98,821
Intergovernmental	1,383,667	-	-	-
Charges for services	145,450	167,539	165,771	(1,768)
Fines and forfeitures	27,925	23,854	24,801	947
Grants	1,011,000	1,422,518	1,403,547	(18,971)
Investment earnings	500	177,915	186,486	8,571
Other fees and miscellaneous revenues	1,035,250	1,241,125	89,527	(1,151,598)
Total revenues	15,018,599	14,778,677	13,714,679	(1,063,998)
Expenditures				
Current:				
Public health and safety	6,374,183	7,245,437	6,855,960	389,477
Capital outlay	35,650	35,650	142,822	(107,172)
Total expenditures	6,409,833	7,281,087	6,998,782	282,305
Excess (deficiency) of revenues over (under) expenditures	8,608,766	7,497,590	6,715,897	(781,693)
Other financing sources (uses)				
Transfers in	67,993	67,993	125,370	57,377
Transfers out	(6,530,617)	(6,955,157)	(6,967,517)	(12,360)
Net other financing sources (uses)	(6,462,624)	(6,887,164)	(6,842,147)	45,017
Net change in fund balance	2,146,142	610,426	(126,250)	(736,676)
Fund balance - beginning	712,174	712,174	712,174	-
Fund balance - ending	\$ 2,858,316	\$ 1,322,600	\$ 585,924	\$ (736,676)

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Revenues, Expenditures and Changes in Fund Balance
Transportation Trust Fund
Budget and Actual

For the year ended September 30, 2023

	Original Budget	Final Budget	Actual Amounts (Budgetary Basis)	Variance with Final Budget
Revenues				
Taxes	\$ 4,712,877	\$ 5,131,884	\$ 5,491,879	\$ 359,995
Intergovernmental	2,200	2,200	4,490	2,290
Investment earnings	750	750	23,983	23,233
Other fees and miscellaneous revenues	10,000	2,985	2,985	-
Total revenues	4,725,827	5,137,819	5,523,337	385,518
Expenditures				
Current:				
Transportation	7,833,270	7,581,816	6,365,384	1,216,432
Capital outlay	-	-	13,499	(13,499)
Debt service	-	-	848,025	(848,025)
Total expenditures	7,833,270	7,581,816	7,226,908	354,908
Excess (deficiency) of revenues over (under) expenditures	(3,107,443)	(2,443,997)	(1,703,571)	740,426
Other financing sources (uses)				
Transfers in	4,992,740	4,992,740	3,744,268	(1,248,472)
Transfers out	(1,885,297)	(2,548,743)	(2,548,743)	-
Sale of capital assets	-	-	256	256
Net other financing sources (uses)	3,107,443	2,443,997	1,195,781	(1,248,216)
Net change in fund balance	-	-	(507,790)	(507,790)
Fund balance - beginning	2,902,137	2,902,137	2,902,137	-
Fund balance - ending	\$ 2,902,137	\$ 2,902,137	\$ 2,394,347	\$ (507,790)

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Revenues, Expenditures and Changes in Fund Balance
Road Construction
Budget and Actual

For the year ended September 30, 2023

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
Revenues				
Taxes	\$ 579,343	\$ 528,479	\$ 587,600	\$ 59,121
Intergovernmental	2,387,743	2,196,221	2,372,597	176,376
Grants	-	4,549,561	4,544,560	(5,001)
Investment earnings	1,000	1,000	784	(216)
Total revenues	2,968,086	7,275,261	7,505,541	230,280
Expenditures				
Current:				
Transportation	1,864,506	5,414,453	5,412,912	1,541
Capital outlay	8,977,104	2,512,137	1,566,997	945,140
Total expenditures	10,841,610	7,926,590	6,979,909	946,681
Excess (deficiency) of revenues over (under) expenditures	(7,873,524)	(651,329)	525,632	1,176,961
Other financing sources (uses)				
Transfers in	1,885,297	2,854,245	2,548,743	(305,502)
Transfers out	(1,511,773)	(1,511,773)	(1,133,831)	377,942
Net other financing sources (uses)	373,524	1,342,472	1,414,912	72,440
Net change in fund balance	(7,500,000)	691,143	1,940,544	1,249,401
Fund balance - beginning	8,239,612	8,239,612	8,239,612	-
Fund balance - ending	\$ 739,612	\$ 8,930,755	\$ 10,180,156	\$ 1,249,401

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Revenues, Expenditures and Changes in Fund Balance
Gas Tax Bond Fund
Budget and Actual

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
Revenues				
Investment earnings	\$ -	\$ -	\$ 404,488	\$ 404,488
Total revenues	-	-	404,488	404,488
Expenditures				
Current:				
Transportation	8,448,000	8,448,000	-	8,448,000
Capital outlay	-	-	1,844,418	(1,844,418)
Debt service	1,511,773	1,511,773	1,511,774	(1)
Total expenditures	9,959,773	9,959,773	3,356,192	6,603,581
Excess (deficiency) of revenues over (under) expenditures	(9,959,773)	(9,959,773)	(2,951,704)	7,008,069
Other financing sources (uses)				
Transfers in	1,511,773	1,511,773	1,133,831	(377,942)
Loan proceeds	8,448,000	8,448,000	-	(8,448,000)
Net other financing sources (uses)	9,959,773	9,959,773	1,133,831	(8,825,942)
Net change in fund balance	-	-	(1,817,873)	(1,817,873)
Fund balance - beginning	9,326,269	9,326,269	9,326,269	-
Fund balance - ending	\$ 9,326,269	\$ 9,326,269	\$ 7,508,396	\$ (1,817,873)

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Net Position
Proprietary Funds
Page 1 of 2

September 30, 2023

	BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS		
	Jackson Water/Sewer	Nonmajor Enterprise Funds	Total
Assets			
Current assets			
Cash and cash equivalents	\$ 476,113	\$ 91,171	\$ 567,284
Accounts receivable, net	215,883	1,704	217,587
Inventory	85,716	-	85,716
Due from other funds	-	144,059	144,059
Due from other governments	2,844,049	-	2,844,049
Total current assets	3,621,761	236,934	3,858,695
Noncurrent assets			
Restricted assets			
Cash and cash equivalents	98,786	-	98,786
Equity in pooled investments	52,196	-	52,196
Capital assets			
Nondepreciable	7,553,641	61,391	7,615,032
Depreciable, net	12,920,697	1,599,733	14,520,430
Total noncurrent assets	20,625,320	1,661,124	22,286,444
Total assets	24,247,081	1,898,058	26,145,139
Deferred outflows of resources			
Pension	85,607	58,367	143,974
Other post employment benefit obligation	6,084	8,654	14,738
Total deferred outflows of resources	91,691	67,021	158,712

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Net Position
Proprietary Funds
Page 2 of 2

September 30, 2023

	BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS		
	Jackson Water/Sewer	Nonmajor Enterprise Funds	Total
Liabilities			
Current liabilities			
Accounts payable	\$ 859,764	\$ 46,369	\$ 906,133
Accrued interest payable	5,173	-	5,173
Due to other funds	1,402,655	134,957	1,537,612
Liabilities payable from restricted assets	65,798	-	65,798
Deferred revenue	-	4,640	4,640
Bonds payable - current	199,598	-	199,598
Notes payable - current	33,155	-	33,155
Total current liabilities	2,566,143	185,966	2,752,109
Noncurrent liabilities			
Revenue bonds payable	2,420,424	-	2,420,424
Notes payable	707,720	-	707,720
Other post employment benefit obligation	32,257	45,895	78,152
Net pension liability	296,383	202,080	498,463
Total noncurrent liabilities	3,456,784	247,975	3,704,759
Total liabilities	6,022,927	433,941	6,456,868
Deferred Inflows of resources			
Pensions	18,484	12,603	31,087
Other post employment benefit obligation	16,897	24,042	40,939
Total deferred inflows of resources	35,381	36,645	72,026
Net position			
Net investment in capital assets	16,476,203	1,661,124	18,137,327
Restricted for			
Debt service	80,011	-	80,011
Unrestricted (deficit)	1,724,250	(166,631)	1,557,619
Total net position	\$ 18,280,464	\$ 1,494,493	\$ 19,774,957

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds

For the year ended September 30, 2023

	BUSINESS -TYPE ACTIVITIES/ENTERPRISE FUNDS		
	Jackson Water/Sewer	Nonmajor Enterprise Funds	Total
Operating revenues			
Charges for services	\$ 1,671,551	\$ 53,783	\$ 1,725,334
Total operating revenues	1,671,551	53,783	1,725,334
Operating expenses			
Personnel services	258,968	330,681	589,649
Utilities	147,238	32,267	179,505
Services and supplies	517,973	88,111	606,084
Repairs and maintenance	221,224	27,028	248,252
Other operating expenses	-	4,373	4,373
Depreciation	380,700	136,503	517,203
Total operating expenses	1,526,103	618,963	2,145,066
Net operating income (loss)	145,448	(565,180)	(419,732)
Nonoperating revenues (expenses)			
Interest income	44,674	5,202	49,876
Interest expense	(51,155)	-	(51,155)
Miscellaneous revenue	-	8,407	8,407
Total nonoperating revenues (expenses)	(6,481)	13,609	7,128
Income (loss) before contributions and transfers	138,967	(551,571)	(412,604)
Capital contributions	4,831,330	62,825	4,894,155
Transfers, net	145,111	414,272	559,383
Change in net position	5,115,408	(74,474)	5,040,934
Total net position - beginning	13,165,056	1,568,967	14,734,023
Total net position - ending	\$ 18,280,464	\$ 1,494,493	\$ 19,774,957

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Cash Flows
Proprietary Funds
Page 1 of 2

For the year ended September 30, 2023

	BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS		
	Jackson Water/Sewer	Nonmajor Enterprise Funds	Total
Operating activities			
Receipts from customers and users	\$ 900,522	\$ 53,880	\$ 954,402
Payments to suppliers	(638,734)	(131,333)	(770,067)
Payments to employees	(217,939)	(296,237)	(514,176)
Net cash provided (used) by operating activities	43,849	(373,690)	(329,841)
Noncapital financing activities			
Transfers to/from other funds	145,111	414,272	559,383
Advance from/to other funds	107,536	(4,939)	102,597
Net cash provided (used) by noncapital financing activities	252,647	409,333	661,980
Capital and related financing activities			
Capital contributions	4,831,330	62,825	4,894,155
Purchase of capital assets	(4,831,330)	(118,581)	(4,949,911)
Principal payments on capital debt	(229,256)	-	(229,256)
Interest payments on capital debt	(51,499)	-	(51,499)
Other receipts	-	8,407	8,407
Net cash (used) provided by capital and related financing activities	(280,755)	(47,349)	(328,104)
Investing activities			
Purchase of investments	(2,445)	-	(2,445)
Interest and dividends	44,674	5,202	49,876
Net cash provided by investing activities	42,229	5,202	47,431
Net increase (decrease) in cash and cash equivalents	57,970	(6,504)	51,466
Cash and cash equivalents - beginning of the year	516,929	97,675	614,604
Cash and cash equivalents - ending of the year	\$ 574,899	\$ 91,171	\$ 666,070
Reconciliation of cash and cash equivalents to the statement of net position:			
Cash and cash equivalents	\$ 476,113	\$ 91,171	\$ 567,284
Restricted cash and cash equivalents	98,786	-	98,786
Total cash and cash equivalents	\$ 574,899	\$ 91,171	\$ 666,070

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Cash Flows
Proprietary Funds
Page 2 of 2

For the year ended September 30, 2023

	BUSINESS-TYPE ACTIVITIES/ENTERPRISE FUNDS		
	Jackson Water/Sewer	Nonmajor Enterprise Funds	Total
Reconciliation of net operating income to net cash (used) provided by operating activities			
Net operating income (loss)	\$ 145,448	\$ (565,180)	\$ (419,732)
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation	380,700	136,503	517,203
(Increase) decrease in accounts receivable	(88,934)	549	(88,385)
(Increase) decrease in due from other governments	(614,131)	-	(614,131)
(Increase) decrease in deposits	10,762	(450)	10,312
Increase (decrease) in accounts payable	210,004	54,888	264,892
Net cash provided (used) by operating activities	\$ 43,849	\$ (373,690)	\$ (329,841)

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Fiduciary Net Position
Custodial Funds

September 30, 2023

	Custodial Funds
Assets	
Cash and cash equivalents	\$ 1,939,765
Accounts receivable	8,937
Due from other funds	11,040
Total assets	\$ 1,959,742
Liabilities	
Due to others	\$ 115,775
Due to other funds	157,837
Due to other governments	476,947
Total liabilities	\$ 750,559
Net position - restricted	\$ 1,209,183

The accompanying notes are integral part of these financial statements.

Jackson County, Florida
Statement of Changes in Fiduciary Net Position
Custodial Funds

For the year ended September 30, 2023

	Custodial Funds
Additions:	
Contributions:	
Collections for other governments	\$ 55,347,488
Deductions:	
Collections for other governments	55,054,311
Net increase (deficiency) in fiduciary net position	293,177
Net position - beginning of year, as previously stated	-
Restatement related to implementation of new accounting standard (see Note 22)	916,006
Net position - beginning of year, as restated	916,006
Net position - end of year	\$ 1,209,183

The accompanying notes are integral part of these financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Jackson County, Florida (the “County”) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units in accordance with the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the County’s Basic Financial Statements.

The accounting and reporting framework and the more significant accounting principles and practices are discussed in subsequent sections of this Note. The remainder of the notes is organized to provide explanations, including required disclosures, of the County’s financial activities for the fiscal year ended September 30, 2023.

Reporting Entity

Jackson County, Florida, located in Northwest Florida, is a political subdivision of the State of Florida and provides services to approximately 50,000 residents in many areas including general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation. The County was established August 12, 1822, by the First Session of the Territorial Legislative Council. It is governed by a five-member elected Board of County Commissioners (the “Board”), which derives its authority from Florida Statutes and regulations. In addition to the members of the Board, there are five elected constitutional officers: Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections.

The elected offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. These constitutional officers operate on a budget system whereby County-appropriated funds are received from the Board with unexpended funds returned to the Board. The Tax Collector and Clerk of the Circuit Court also operate as a fee officer by retaining various fees collected by these offices. The Clerk of the Circuit Court also receives appropriated funds from the State of Florida to fund court-related activities. Separate accounting records and budgets are maintained by each individual office.

Blended component units:

The Jackson County Agriculture Center (Ag Center), a separate independent district from the County, is governed by a five member Board appointed by the Board of County Commissioners. The Ag Center was originally formed January 24, 1957 by the Governor of the State of Florida. For financial reporting purposes, the Ag Center is blended in the financial statements of the County as part of the special revenue funds.

The Jackson County QALICB, a not-for-profit organization was created solely to benefit the County through the use of New Markets Tax Credits (the Affiliate). All significant inter-activity accounts and transactions have been eliminated. The Affiliate is included in the consolidated financial statements as a blended component unit pursuant to Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600, which requires reporting, as a component unit, of an organization that raises and/or holds economic resources for the direct benefit of a governmental unit.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Government-wide and Fund Financial Statements

The basic financial statements consist of the government-wide financial statements and fund financial statements. The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the County, as a whole, excluding fiduciary activities. For the most part, the effect of inter-fund activity has been removed from these statements. Individual funds are not displayed but the statement distinguishes governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues are classified into three categories: charges for services, operating grants and contributions, and capital grants and contributions. Charges for services refer to direct recovery from customers for services rendered. Grants and contributions refer to revenues restricted for specific programs whose use may be restricted further to operational or capital items. The general revenues section displays revenue collected that helps support all functions of government and contributes to the change in the net position for the fiscal year.

The fund financial statements follow and report additional and detailed information about operations for major funds individually and nonmajor funds in the aggregate for governmental funds. Reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentations.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, considered to be sixty days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Major revenue sources susceptible to accrual include: sales and use taxes, various motor fuel taxes, property taxes, intergovernmental revenues, and investment income. In general, other revenues are recognized when cash is received.

The fiduciary fund statements are prepared using the economic resources measurement focus and the accrual basis of accounting.

The County's enterprise funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting and the economic resources measurement focus. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as needed.

When expenditures are incurred for which committed, assigned or unassigned amounts could be used, it is the County's policy to use them in that order.

The County reports the following major governmental funds:

General Fund – The general fund is the County's primary operating fund. It accounts for all resources traditionally associated with governments except those required to be accounted for in another fund.

Fines and Forfeitures – This fund accounts for the fines and fees collected and remitted by the Clerk of the Courts. In addition, this fund accounts for grants and other funds collected for the purpose of law enforcement and court costs.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Transportation Trust – This fund accounts for the County’s county gas tax revenue, motor fuel taxes and other shared revenue earmarked for general and administrative operations costs of the Public Works Department.

Road Construction – This fund accounts for the various revenues provided for the resurfacing and improving of roads throughout the County.

Gas Tax Bond Fund – This fund accounts for the County’s gas tax bonds.

The County reports the following major proprietary fund:

Jackson Water/Sewer System – This fund accounts for the revenues and expenses, capital assets and debt for the utility department of the County.

The County also reports the following fund type:

Custodial Funds – The custodial funds are used to account for assets held by the County as an agent for individuals, private organizations, and other governments. These funds are custodial in nature and do not involve measurement of changes in financial position.

The County reports the following blended component units:

Jackson County Ag Center – The Ag Center fund is used to account for the rental activity and maintenance of the Jackson County Ag Center complex.

Jackson County QALICB – The Jackson County QALICB, Inc. (the QALICB) was established as an unrelated 501(C)(3) Supporting Organization to serve as the Qualified Active Low Income Community Business (QALICB) entity. The QALICB's sole purpose is to be an exclusive supporting organization for the County and for the NMTC transaction described below.

Jackson County signed an agreement in November 2021 for a New Markets Tax Credit (NMTC) transaction, which is projected to provide the County with a net subsidy of \$818,000. NMTC is a Federal program designed to fund capital for project owners located in qualifying low income communities. Truist Bank will be the Tax Credit Investor and New Markets Investment 136, LLC is the Community Development Entity (CDE) that has agreed to provide NMTC allocation for the transaction. The subsidy from the transaction will be used to make capital improvements for the County.

Jackson County, Florida
Notes to Financial Statements

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The transaction is complex, especially for the QALICB entity. NMTC transactions have a seven year compliance period, during which time the Tax Credit Investor receives Federal tax credits in exchange for providing the equity to the County. Truist Bank is expected to unwind the transaction through a put option seven years after the closing date, for \$1,000.

NMTC transactions are reported as a property sale for tax purposes through a lease/leaseback structure, even though fee property ownership remains unchanged. The County will enter into a lease/leaseback for a portion of the Endeavor property with the QALICB, whereas the County pays a substantially below market lease payment to the QALICB. The QALICB is legally prohibited from retaining any cash as it must be immediately returned to the County for its supporting purpose. This return payment will be received by the County as interest income. This payment arrangement will continue until the unwind date, after which the QALICB and lease are expected to be dissolved. The County will then recognize the income from the transaction as fully earned.

For the year ended September 30, 2023, \$136,127 of operating support and revenue presented below represents rent paid from the County to the QALICB. Such amounts have been eliminated against rent expense on the accompanying statements of revenues, expenses and changes in net position. The receivable from Jackson County totaling \$3,835,298 reported by the QALICB above has been eliminated against a payable in the same amount reported by the County in the accompanying statements of net position for 2023.

A condensed statement of net position and statement of activities for Jackson County QALICB, Inc. are presented below:

Jackson County QALICB, Inc.	
<i>September 30,</i>	2023
Cash and cash equivalents - restricted	\$ 452,843
Receivable from Jackson County	3,835,298
Total assets	\$ 4,288,141
Liabilities, debt to New Markets Investment 136, LLC	\$ 4,800,000
Net position (deficit)	(511,859)
Total liabilities and net position	\$ 4,288,141
 <i>For the year ended September 30,</i>	
	2023
Support and revenue - rent from County	\$ 136,127
Expenses	
Interest expense	48,000
Other Costs	30,014
Total expenses	78,014
Excess of support and revenue over (under) expenses	58,113
Net position, beginning of year	(569,972)
Net position (deficit), end of year	\$ (511,859)

Jackson County, Florida
Notes to Financial Statements

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgets and Budgetary Accounting

General governmental revenue and expenditures accounted for in budgetary funds are controlled by a budgetary accounting system in accordance with various legal requirements which govern the County's operations. Budgets are monitored at varying levels of classification detail; however, expenditures cannot legally exceed total appropriations at the individual fund level. All budget changes that affect the total of a fund's budget must be approved by the Board.

The budgetary information presented for the general fund and any major special revenue funds is prepared on the modified accrual basis. Encumbrances are not recorded. Unexpended items at year-end must be re-appropriated in the subsequent year.

Property Appraiser – The actual results of operations in the Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – General Fund are presented on a budgetary basis for budgetary accounting purposes. The Property Appraiser budgeted revenue and expenditures appropriated by the Board of County Commissioners only. Adjustments to convert the results of operation of the general fund at the end of the year from the budgetary basis of accounting to the GAAP basis of accounting are as follows:

Property Appraiser	Total Expenditures	Total Revenue
GAAP basis	\$ 1,262,405	\$ 1,324
Non-budgeted revenues and expenditures:		
Revenues other than appropriations from the		
Board of County Commissioners and		
related expenditures	(1,324)	(1,324)
Budgetary basis	\$ 1,261,081	\$ -

Jackson County, Florida
Notes to Financial Statements

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgets and Budgetary Accounting (continued)

Sheriff – The actual results of operations in the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund are presented on a budgetary basis for budgetary accounting purposes. The Sheriff only budgets revenue and expenditures appropriated by the Board of County Commissioners. Adjustments to convert the results of operation of the general fund at the end of the year from the budgetary basis of accounting to the GAAP basis of accounting are as follows:

Sheriff	Total Expenditures	Total Revenue and Other Financing Sources	Net Change in Fund Balance
GAAP basis	\$ 9,007,020	\$ 9,120,913	\$ 113,893
Non-budgeted revenues and expenditures:			
Revenues other than appropriations from the Grants, Reimbursements and Insurance	(715,662)	(715,662)	-
Budgetary basis	\$ 8,291,358	\$ 8,405,251	\$ 113,893

Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government.

Investments

Investments consist of those deposits made locally in commercial banks with a maturity date greater than three months of the date acquired by the government.

Equity in Pooled Investments

Equity in pooled investments include amounts placed with the State Board of Administration for participation in the Local Government Surplus Funds Trust Fund investment pools created by Sections 218.405 and 218.417, Florida Statutes.

Receivables

Receivables are shown at their net realizable value. See Note 5 for allowance for doubtful accounts.

Interfund Balances

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds.”

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Lease Receivable

The County's lease receivables are measured at the present value of lease payments expected to be received during the lease term. Under the lease agreement, the County may receive variable lease payments that are dependent upon the lessee's revenue. The variable payments are recorded as an inflow of resources in the period the payment is received.

Inventories

Inventory consists of fuel, parts, and supplies. Inventory is valued at lower of cost or net realizable value. The County accounts for inventory in governmental funds using the consumption method.

Capital Assets

The County's capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, right of ways, storm water system, sidewalks, and similar items), are reported in the capital asset accounts of the County. Property and equipment with initial, individual costs that exceed \$5,000 and an estimated useful life in excess of one year are recorded as capital assets. Buildings, roads, bridges, and sidewalks are capitalized when their initial costs exceed \$5,000 and possess estimated useful lives of more than one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are expensed as incurred.

Capital assets purchased by the Clerk of Circuit Court, Property Appraiser, Supervisor of Elections, and Tax Collector are accounted for within the Board of County Commissioner's capital assets. The Sheriff maintains its own property records.

The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20-50
Improvements, other than buildings	10-50
Machinery and equipment	3-30

Major outlays for capital assets and improvements are capitalized as projects are constructed. For assets constructed with governmental fund resources, interest during construction is not capitalized.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Unearned Revenues

The unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Unearned revenues reported in governmental fund financial statements represent unearned revenues or revenues which are measurable but not available, and in accordance with the modified accrual basis of accounting, are reported as unearned revenues.

Accumulated Compensated Absences

The County maintains a policy that permits employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation from County service if certain criteria are met. These benefits, plus their related tax and retirement costs are classified as compensated absences. Employees may be paid for unused vacation hours accrued up to a maximum amount. Payment of unused sick leave, upon termination, is also provided for up to varying amounts.

The long-term portion of compensated absences are accrued and reported in the government-wide financial statements. No expenditure is reported in the government fund level statements for these amounts until payment is made. Compensated absences liability is based on current rates of pay. This is accounted for pursuant to GASB Statement No. 16, *Accounting for Compensated Absences*.

All full time employees of the County are entitled to an annual vacation and sick leave with pay. The employees are generally allowed to accumulate vacation leave of 280 hours. Upon termination the employee is paid 25% of accumulated sick leave up to 480, if the employee has 10 years or more of service to the County. Vacation pay and sick leave payments are included in operating costs when the payments are made to the employees. The estimated commitment for annual leave at September 30, 2023 was \$1,133,389.

Long-Term Debt

In the government-wide financial statements, outstanding debts are reported as liabilities.

The governmental fund financial statements recognize the proceeds of debt as other financial sources of the current period. Issuance costs are reported as expenditures.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Leases

Lease Obligations

GASB No. 87, *Leases*, was adopted October 1, 2021. Under this guidance, all contracts allowing for the County to use another entity's asset for a period greater than 12 months must be recorded as both a right-of-use (ROU) asset and a lease liability. The lease liability is recorded at the present value of future lease payments, including fixed payments, variable payments based on an index or fixed rate and reasonably certain residual guarantees. The intangible leased asset is recorded for the same amount as the related lease liability plus any prepayments and initial direct costs to place the asset in service. Leased assets are amortized over the shorter of the useful life of the asset or the lease term. The lease liability is reduced for lease payments made, less the interest portion of the lease payment. Any contract not meeting the 12-month period requirement is recognized as rental expense.

The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of lease liability are composed of fixed payments and term options that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Leased assets are reported within capital assets and lease liabilities are reported separately on the statement of net position.

Lease Receivable

The County and Commission records revenues from lease in accordance with GASB No. 87, *Leases*. The lease receivable is initially measured at the present value of the lease payments expected to be received during the lease term. The deferred lease inflow of resources is measured as the sum of the initial measurement of the lease receivable net of lease payments received. Lease receipts result in a reduction of the lease receivable and recognition of inflows of revenues. At September 30, 2023, the County's total lease receivable reported as deferred inflows of resources on the statement of net position of \$330,789 was for the lease of real property including office space.

Subscription Based IT Arrangements (SBITAs)

GASB 96 SBITAs was adopted October 1, 2022. The new guidance, (1) defines a SBITA; (2) establishes that a SBITA results in a right-of-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental Fund Balances

This GASB Statement clarifies governmental fund balance classifications and fund-type definitions. Fund balances are classified either as non-spendable or spendable. See Note 13.

Net Position

For the year ended September 30, 2023, the County reports net position as restricted or unrestricted. Restricted net position has externally imposed constraints placed on the use of resources by creditors, grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Unrestricted net position is comprised of all other balances, including committed, assigned and unassigned. Net investment in capital assets includes capital assets less accumulated depreciation and outstanding balances of bonds, mortgages, notes or other borrowings attributable to the acquisition, construction or improvement of those assets.

Encumbrances

Encumbrances represent commitments in the form of purchase orders which are chargeable to an appropriation and for which a part of the appropriation is reserved. Encumbrances do not represent expenditures or liabilities. The Board does not record encumbrances outstanding at year end.

Management Estimates and Assumptions

The preparation of financial statements in conformity with general accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Subsequent Events

Management has evaluated subsequent events through the date that the financial statements were available to be issued, June 25, 2024. See Note 17 for relevant disclosures.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County had deferred outflows at year end related to various actuarial assumption changes and valuations related to the County's portion of the Florida Retirement System Pension Plan and Retiree Health Insurance Subsidy Program annual valuations and retirement contribution payments made by the County after the valuation date of the Florida Retirement System's latest valuation but before the end of the County's fiscal year. In addition, the County had deferred outflows at year-end related to their other postemployment benefit plan (OPEB).

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Deferred Outflows/Inflows of Resources (continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The County had deferred inflows at year end related to various actuarial assumption changes and valuations related to the County's portion of the Florida Retirement System Pension Plan and Retiree Health Insurance Subsidy Program annual valuations. In addition, the County had deferred inflows at year-end related to their other postemployment benefit plan (OPEB). These amounts are recognized as inflows of resources in the period that they become available. The deferred inflows related to leases relate to land and buildings in which the County is the lessor. Revenue will be recognized over the life of the lease. The County received \$186,264 and \$4,667 in principal and interest payments, respectively, during the year ended September 30, 2023.

Pensions

The County participates in The Florida Retirement System (the "System"). The System's financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the GASB. Under these requirements, the Plan is considered a component unit of the State of Florida and is included in the State's Comprehensive Annual Financial Report.

Other Postemployment Benefits ("OPEB")

In addition to the pension benefit noted above, the County offers certain OPEB. For purposes of measuring total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, the economic resources measurement focus and full accrual basis of accounting are utilized. Benefit payments are recognized when due and payable in accordance with the benefit terms.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Recently Issued and Implemented Accounting Pronouncements

In May 2020, the GASB issued Statement No. 93 (GASB 93), *Replacement of Interbank Offered Rates*. The objectives of this Statement are to address financial reporting issues that result from the replacement of an Interbank Offered Rate (IBOR) by providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment and clarification of the hedge accounting termination provisions when a hedged item is amended to replace the reference rate; replacing LIBOR as an appropriate benchmark interest rate for the evaluation of the effectiveness of an interest rate swap with a Secured Overnight Financing Rate or the Effective Federal Funds Rate; and providing exceptions to the lease modifications guidance in GASB 87 for lease contracts that are amended solely to replace an IBOR used to determine variable payments.

The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2022. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021. The implementation of GASB 93 did not result in any change in the County's financial statements.

In June 2020, the GASB issued Statement No. 97 (GASB 97), *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The primary objectives of GASB 97 are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The requirements of GASB 97 are effective for fiscal years beginning after June 15, 2021. The implementation of GASB 97 did not result in any change in the County's financial statements.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* (GASB 94). The objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Recently Issued and Implemented Accounting Pronouncements (continued)

Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The impact of GASB 94 did not result in any change in the County's financial statement.

In May 2020, the GASB issued GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* (GASB 96). This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, leases, as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Assets and liabilities resulting from SBITAs should be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year in which this Statement is implemented. Governments are permitted, but are not required, to include in the measurement of the subscription asset capitalizable outlays associated with the initial implementation stage and the operation and additional implementation stage incurred prior to the implementation of this Statement. See Note 22 for additional information on the County's implementation of GASB 96.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Accounting Pronouncements Recently Issued But Not Yet Effective

The GASB has issued statements that will become effective in future years. These statements are as follows:

In April 2022, the GASB issued GASB Statement No. 99, *Omnibus 2022* (GASB 99). This Statement provides guidance on the following:

- Classification and reporting of derivative instruments within the scope of Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument,
- Clarification of provisions in Statement No. 87, *Leases*, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset, and identification of lease incentives,
- Clarification of provisions in Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, related to (a) the determination of the PPP term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset,
- Clarification of provisions in Statement No. 96, *Subscription-Based Information Technology Arrangements*, related to the SBITA term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability,
- Extension of the period during which the LIBOR is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt,
- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP),
- Disclosures related to nonmonetary transactions,
- Pledges of future revenues when resources are not received by the pledging government,
- Clarification of provisions in Statement No. 34, *Basic Financial Statements— and Management’s Discussion and Analysis—for State and Local Governments*, as amended, related to the focus of the government-wide financial statements,
- Terminology updates related to certain provisions of Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, and
- Terminology used in Statement 53 to refer to resource flows statements.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Accounting Pronouncements Recently Issued But Not Yet Effective (continued)

The requirements of this Statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.
- The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

In June 2022, the GASB issued GASB Statement No. 100, *Accounting Changes and Error Corrections* (GASB 100). This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this Statement for changes in accounting principles apply to the implementation of a new pronouncement in absence of specific transition provisions in the new pronouncement. This Statement also requires that the aggregate amount of adjustments to and restatements of beginning net position, fund balance, or fund net position, as applicable, be displayed by reporting unit in the financial statements. This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. Furthermore, this Statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information (RSI) and supplementary information (SI). For periods that are earlier than those included in the basic financial statements, information presented in RSI or SI should be restated for error corrections, if practicable, but not for changes in accounting principles. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Accounting Pronouncements Recently Issued But Not yet Effective (continued)

In June 2022, the GASB issued GASB Statement No. 101, *Compensated Absences* (GASB 101). The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Recently Issued Accounting Pronouncements

GASB Statement No. 102, *Certain Risk Disclosures*. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024, and all reporting periods thereafter.

GASB Statement No. 103, *Financial Reporting Model Improvements*, was issued in April 2024. The objective of this Statement is to improve key components of the financial reporting model. It establishes new accounting and financial reporting requirements, or modifies existing requirements, related Management's discussion and analysis (MD&A), unusual or infrequent items, presentation of proprietary fund statement of revenues, expenses, and changes in fund net position, information about major component units, budgetary comparison information and financial trends information in the statistical section. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter.

The County is evaluating the requirements of the above statements and the impact on reporting.

NOTE 2: PROPERTY TAXES

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the Property Appraiser and Tax Collector. The laws of the state regulating tax assessment are also designed to assure a consistent property valuation method statewide. Florida Statutes permit counties to levy property taxes at a rate of up to 10 mills for general operations. The 2023 millage rate assessed by the County was 7.945 mills.

The tax levy of the County is established by the Board prior to October 1, of each year and the Property Appraiser incorporates the County millage into the total tax levy, which includes the various municipalities, the county school board, and other taxing authorities.

All property is assessed according to its fair market value January 1, of each year. Each assessment roll is submitted to the Executive Director of the Florida Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of Florida Statutes.

All taxes become payable on November 1, of each year, or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. Taxes paid in March are without discount.

On or prior to June 1, following the tax year, tax certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Unsold tax certificates are held by the County.

NOTE 3: CASH AND INVESTMENTS

At year end, the carrying amount of the County's deposits was \$42,206,262 and the bank balance was \$44,330,753. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Deposit Act. Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

Florida Statutes authorize the County to invest in certificates of deposit, repurchase agreements and the State Treasurer's Investment Pool. In addition, the statutes allow the County to invest in bonds, notes or other obligations of the United States Government, certain bonds of any state or local government unit, and bonds issued by certain government agencies.

NOTE 3: CASH AND INVESTMENTS (Continued)

The County invested funds in the Florida State Board of Administration Local Governments Surplus Funds Investment Pool (PRIME Fund). At September 30, 2023, the net realizable value and the carrying value of these funds was \$3,046,030. The funds are carried as equity in pooled investments on the balance sheet at September 30, 2023.

The PRIME Fund is administered by the Florida State Board of Administration (SBA), which provides regulatory oversight. The powers and duties of the SBA are defined in Florida Statute 218.409. In addition, Chapter 19-7 of the Florida Administrative Code identifies the rules and regulations governing the administration of the State Pool. These rules provide guidance and establish the general operating procedures for the administration of the pool. The SBA provides regulatory oversight for the PRIME Fund. As a pool participant, the County owns a share of the respective pool, not the underlying securities.

The PRIME Fund is an external investment pool that has adopted operating procedures consistent with the requirements of GASB Statement No. 79 to measure its investments at amortized cost. Therefore, the County's investment in PRIME is at amortized cost. Additional information and investment policies regarding the PRIME Fund may be obtained from the State Board of Administration at www.sbafl.com/prime. There are no restrictions or limitations on withdrawals; however, the PRIME Fund may on the occurrence of an event that has material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours.

Credit Risk

The credit risk of certain investments, such as investment pools managed by other governments, cannot be categorized as to credit risk because the County investments are not evidenced by specific, identifiable investment securities. As of September 30, 2023, the County's investment in the PRIME Fund is rated by Standard and Poor's and the current rating is AAAM.

Interest Rate Risk

The weighted average days to maturity (WAM) of the Florida PRIME at September 30, 2023, is 35 days. Next interest rate reset for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2023, is 75 days.

Custodial Credit Risk

At September 30, 2023, the County did not hold any deposits or investments that were considered to have a custodial credit risk.

Concentration of Credit Risk

At September 30, 2023, the County did not hold any investments that were considered to have a concentration of credit risk.

NOTE 3: CASH AND INVESTMENTS (Continued)

Foreign Currency Risk

At September 30, 2023, the County did not hold any investments that were considered to have a foreign currency risk.

Fair Value Measurement and Application

Governmental entities are required to record investments at fair value unless an exception applies and disclose the fair value measurement and hierarchy. Paragraph 69 of GASB 72 lists several investments that should be measured as described in GASB Statement 31 which includes investments in nonparticipating interest-earning investment contracts (certificates of deposit) and money market investments that have a maturity at the time of purchase of one year or less. At September 30, 2023, the County's investments consisted of non-negotiable certificates of deposits which are recorded at cost and are excluded from fair value measurement.

All County depositories are banks or savings institutions designated by the State Treasurer as qualified public depositories. Chapter 280, Florida Statutes "Florida Security for Public Deposits Act" provides procedures for public depositories to ensure monies in banks and savings institutions are collateralized with the Treasurer as an agent for the public entities. All County cash consists of checking accounts and interest-bearing time deposits in a local bank.

For the statement of cash flows, the County considers cash and cash equivalents to include cash and cash equivalents and restricted cash.

NOTE 4: RESTRICTED ASSETS

The General Fund's cash, investments and equity in pooled investments are restricted as follows:

<i>September 30, 2023</i>	<i>Amount</i>
Vessel Fees - Equity in Pooled Cash	\$ 94,133
Health Department	150,000
Grant purposes	30,864
New Markets Tax Credit - Restricted Cash	452,843
SRO Commitment - Restricted Cash	113,898
Total	\$ 841,738

Jackson County, Florida
Notes to Financial Statements

NOTE 4: RESTRICTED ASSETS (Continued)

The Transportation Trust Fund's equity in pooled investments is restricted for the sick leave buyback program in the amount of \$253,338.

The Gax Tax Bond fund's cash is restricted for debt service and transportation expenditures in the amount of \$8,254,457.

The Nonmajor Governmental funds' cash is restricted for other programs in the amount of \$4,324,555.

Certain Enterprise Fund assets are restricted for debt service and future extension and improvements. Impact fees are recorded as contributed capital and may only be used for extensions to the Water System. The Jackson County Water/Sewer Fund's cash is restricted as follows:

<i>September 30, 2023</i>	Amount
Debt service	\$ 150,982
Total	\$ 150,982

NOTE 5: ACCOUNTS RECEIVABLE

Accounts receivable of the Fire/Rescue Department is accounted for in the County's General Fund. Accounts receivable in the Fire/Rescue Department totaled \$1,005,786 and are shown net of the allowance for doubtful accounts and contractual adjustments of \$667,286. This allowance represents an uncollected billing ratio based on past history of collections and aged accounts receivable listings.

Accounts receivable for the General fund includes \$568,105 from franchise fees and royalties related to private landfills, and other amounts totaling \$70,269.

Accounts receivables for the Enterprise Fund are from various utility customers totaling \$403,262 and are shown net of the allowance for doubtful accounts for \$187,379. This allowance represents an uncollected billing ratio based on past history of collections and aged accounts receivable listings.

Jackson County, Florida
Notes to Financial Statements

NOTE 6: INTERFUND BALANCES

Balances due to/from other funds at September 30, 2023 are as follows:

Due to/from Other Funds:

Receivable Fund	Payable Fund	
General Fund	Fines and Forfeitures	\$ 1,525,983
	Road Construction	182,917
	Nonmajor governmental funds:	
	Other special revenue funds	3,223,647
	Custodial funds	90,164
	Proprietary funds:	
	Jackson County Utilities	1,402,455
	Parks and Recreation	123,024
Transportation Trust	General fund	3,547,280
	Road Construction	16,967
	Nonmajor governmental funds:	
	Other special revenue funds	1,855,060
Fine and Forfeitures	General fund	117,572
	Nonmajor governmental funds:	
	Other special revenue funds	3,069
	Custodial funds	1,990
Road Construction	General fund	418,493
	Transportation Trust	9,035,060
	Gas Tax Bond Fund	390,513
Gas Tax Bond Fund	Road Construction	42,748
Jackson Recycling	General fund	141,752
	Nonmajor governmental funds:	
	Other special revenue funds	2,307
Custodial funds	General fund	11,040
Nonmajor governmental funds	General fund	4,098,950
	Road Construction	2,250,000
	Fines and Forfeitures	33,250
	Nonmajor governmental funds:	
	Other special revenue funds	206,915
	Proprietary funds:	
	Jackson County Utilities	200
	Parks and Recreation	50
	Jackson County Recycling	11,883
	Custodial Funds	65,683
Total		\$ 28,798,972

Jackson County, Florida
Notes to Financial Statements

NOTE 6: INTERFUND BALANCES (Continued)

The General Fund and Fine and Forfeitures Fund have amounts due to and from constitutional officers, which represent the return of excess monies due at the end of the fiscal year, from either budget officers or fee officers. All remaining balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments between funds are made.

Interfund transfers for the year ended September 30, 2023, consisted of the following:

Transfers to General Fund from:

Fines and Forfeitures	\$ 6,967,517	
Nonmajor Governmental funds	4,038,989	
Total		\$ 11,006,506

Transfers to Fines and Forfeiture from:

General Fund	42,269	
Nonmajor Governmental fund	83,101	
Total		125,370

Transfers to Transportation Trust from:

General Fund	2,544,268	
Nonmajor Governmental funds	1,200,000	
Total		3,744,268

Transfers to Road Construction from:

Transportation Trust		2,548,743
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Transfers to Gas Tax Bond Fund from:

Road Construction		1,133,831
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Transfers to Nonmajor Governmental Funds from:

General fund	939,946	
Nonmajor Governmental funds	288,310	
Total		1,228,256

Subtotal		19,786,974
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Transfers to Proprietary funds from:

General fund	559,383	
Total		559,383

Total interfund transfers		\$ 20,346,357
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Jackson County, Florida
Notes to Financial Statements

NOTE 6: INTERFUND BALANCES (Continued)

Transfers are used to (1) use fines and forfeiture revenues to finance Sheriff's department expenses and use utility fees to finance general operating activities that are accounted for in general fund, (2) use revenue from inmate welfare fund to cover cost relating to inmate welfare expenses in other fund and use grant revenue to cover personnel expense of the Drug Task force, (3) use local option gas tax to cover road and bridge operating expenses, (4) transfer fiscally constrained revenue to fund road paving expenditures in local option gas tax fund, (5) use local option gas tax to cover road construction projects, (6) use unrestricted general fund revenues and nonmajor governmental revenues to finance debt service and operating expenses that are accounted for in other special revenue funds, and (7) use unrestricted general fund revenues and nonmajor governmental revenues to finance debt service and operating expense that are accounted for in the proprietary funds.

NOTE 7: DUE FROM OTHER GOVERNMENTS

Due from other governments consists of funds earned as of September 30, 2023, but not yet received by the County. The majority of these amounts were received in October and November 2023.

NOTE 8: CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2023, was as follows:

	BEGINNING BALANCE				ENDING
	AS RESTATED	INCREASES	DECREASES		BALANCE
Governmental activities:					
Capital assets, not being depreciated:					
Land and improvements	\$ 9,648,238	\$ 42,000	\$ -	\$	9,690,238
Construction in progress	5,898,698	6,242,265	9,265,904		2,875,059
Total capital assets, not being depreciated	15,546,936	6,284,265	9,265,904		12,565,297
Capital assets, being depreciated:					
Buildings and improvements	53,431,796	3,710,355	-		57,142,151
Equipment	28,393,939	1,479,475	789,048		29,084,366
Roads	66,322,307	7,843,610	-		74,165,917
Infrastructure - Sidewalks	2,055,274	-	-		2,055,274
Total capital assets, being depreciated	150,203,316	13,033,440	789,048		162,447,708
Less: Total accumulated depreciation	72,532,518	6,256,571	775,674		78,013,415
Total capital assets, being depreciated, net	77,670,798	6,776,869	13,374		84,434,293

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Jackson County, Florida
Notes to Financial Statements

NOTE 8: CAPITAL ASSETS (Continued)

	BEGINNING BALANCE AS RESTATED	INCREASES	DECREASES	ENDING BALANCE
Right-of-use lease assets, being amortized				
Buildings and Improvements	292,903	-	-	292,903
Land	736	-	-	736
Equipment	3,945,429	92,944	-	4,038,373
Right-of-use lease assets, being amortized	4,239,068	92,944	-	4,332,012
Less accumulated amortization for				
Buildings and Improvements	12,260	59,591	-	71,851
Land	392	196	-	588
Equipment	842,937	831,738	-	1,674,675
Total accumulated amortization	855,589	891,525	-	1,747,114
Right-of-use lease assets being amortized, net	3,383,479	(798,581)	-	2,584,898
Intangible subscription (SBITA) assets, being amortized	144,178	145,695	-	289,873
Less accumulated amortization for Intangible subscription (SBITA) assets, being amortized	4,737	68,176	-	72,913
Intangible subscription (SBITA) assets being amortized, net	139,441	77,519	-	216,960
Governmental activities capital assets - net	\$ 96,740,654	\$ 12,340,072	\$ 9,279,278	\$ 99,801,448

Jackson County, Florida
Notes to Financial Statements

NOTE 8: CAPITAL ASSETS (Continued)

	BEGINNING BALANCE	INCREASES	DECREASES	ENDING BALANCE
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 46,641	\$ -	\$ -	\$ 46,641
Construction in progress	2,717,311	4,851,080	-	7,568,391
Total capital assets, not being depreciated	2,763,952	4,851,080	-	7,615,032
Capital assets, being depreciated:				
Equipment	21,817,972	98,828	-	21,916,800
Total capital assets, being depreciated	21,817,972	98,828	-	21,916,800
Less: Total accumulated depreciation	6,879,168	517,202	-	7,396,370
Total capital assets, being depreciated, net	14,938,804	(418,374)	-	14,520,430
Business-type activities capital assets, net	\$ 17,702,756	\$ 4,432,706	\$ -	\$ 22,135,462

Depreciation expense for the year ended September 30, 2023 was charged to functions as follows:

Governmental activities	
General government	\$ 502,907
Public safety	1,810,285
Transportation	2,983,242
Culture and recreation	522,416
Human services	225,226
Court related	212,495
Total depreciation expense-governmental activities	\$ 6,256,571
Business-type activities	
Water and sewer	\$ 380,699
Recycling	11,221
Parks and recreation	125,282
Total depreciation expense-business-type activities	\$ 517,202

Jackson County, Florida
Notes to Financial Statements

NOTE 9: LONG-TERM DEBT

Long-term debt activity for the year ended September 30, 2023, was as follows:

	BEGINNING BALANCE - AS RESTATED	ADDITIONS	REDUCTIONS	ENDING BALANCE	DUE WITHIN ONE YEAR
Governmental activities:					
Revenue bonds from direct placement	\$ 12,751,315	\$ -	\$ 1,339,915	\$ 11,411,400	\$ 1,358,523
Lease liabilities	6,345,094	51,109	1,383,912	5,012,291	1,383,775
Intangible subscription liabilities	124,678	112,479	44,121	193,036	81,976
Notes payable from direct borrowings	6,050,000	-	250,000	5,800,000	1,000,000
Compensated absences	1,053,854	743,497	663,962	1,133,389	625,356
Other post-employment benefit obligations	3,375,179	-	622,331	2,752,848	-
Net pension liability	26,019,482	7,161,976	-	33,181,458	-
Landfill closure and post-closure costs	354,716	-	-	354,716	50,000
Total governmental activities:	56,074,318	8,069,061	4,304,241	59,839,138	4,499,630
Business-type activities:					
Revenue bonds from direct placement	2,816,445	-	196,423	2,620,022	199,598
Notes payable from direct placement	773,708	-	32,833	740,875	33,155
Other post-employment benefit obligations	95,821	-	17,669	78,152	-
Net pension liability	390,874	107,589	-	498,463	-
Total Business-type activities:	4,076,848	107,589	246,925	3,937,512	232,753
Total	\$ 60,151,166	\$ 8,176,650	\$ 4,551,166	\$ 63,776,650	\$ 4,732,383

Payments on the notes, leases payable, and sales tax revenue bonds that pertain to the County's governmental activities are made by the debt service funds. The compensated absences liability attributable to the governmental activities will be liquidated primarily by the General Fund.

The County's outstanding notes from direct borrowings and direct placements related to governmental activities of \$1,000,000 contain provisions that in an event of default, outstanding amounts become immediately due if the County is unable to make payment.

The County's outstanding notes from direct borrowings and direct placements related to business-type activities of \$740,875 contain provisions that if the County meets any conditions of default, the repayment schedule may be accelerated and or the interest rate increased.

Jackson County, Florida
Notes to Financial Statements

NOTE 9: LONG-TERM DEBT (Continued)

Debt service requirements on long-term debt at September 30, 2023 are as follows:

Governmental Activities

Revenue Bonds from Direct Placement

\$9,824,301, Gas Tax Revenue Refunding Bonds, Series 2021, payable in semi-annual installments of \$312,155 to \$532,000 through 2031, interest at 1.384%. Collateralized by pledged revenue generated from gas tax revenues including the Constitutional Gas Tax, Ninth Cent Fuel Tax and County Fuel Tax through 2031. The purpose of the debt was to finance construction of road improvements and refund the Series 2014 Bonds. The pledged revenue totaled \$2,960,197 and the debt service requirements totaled \$1,511,772 (both bonds) for the year ended September 30, 2023. \$ 8,091,835

\$4,000,000, Gas Tax Revenue Refunding Bonds, Series 2021, payable in semi-annual installments of \$97,000 to \$218,000 through 2031, interest at 1.384%. Collateralized by pledged revenue generated from gas tax revenues including the Constitutional Gas Tax, Ninth Cent Fuel Tax and County Fuel Tax through 2031. The purpose of the debt was to finance construction of road improvements and refund the Series 2014 Bonds. The pledged revenue totaled \$2,960,197 and the debt service requirements totaled \$1,511,772 (both bonds) for the year ended September 30, 2023. 3,319,565

Total revenue bonds from direct placement \$ 11,411,400

Notes Payable from Direct Borrowings

\$4,800,000 New Markets Investment 136, LLC - QLICI Loan Note related to New Markets Tax Credit, interest payable quarterly at 1%, principle payable at maturity in September 2051, expected to be repaid in seven years. \$ 4,800,000

\$2,000,000, Florida Local Government Finance Commission and JP Morgan Chase Bank, N.A. - Pool commercial loan paper program with interest payable monthly at a variable rate described more fully below and principal payable at \$250,000 annually from December 2019-2022 with a final payment of \$1,000,000 in December 2023. The interest rate is the greater of the bank's prime rate or a calculation based on federal funds rate, this rate was 3.6245% at September 30, 2023. Collateralized by pledged non-ad valorem revenues. The purpose of the debt was to finance cost of repairs to several properties as a result of hurricane damages. 1,000,000

Total notes payable from direct borrowings \$ 5,800,000

Jackson County, Florida
Notes to Financial Statements

NOTE 9: LONG-TERM DEBT (Continued)

Governmental Activities (continued)

Business-Type Activities

Notes Payable from Direct Borrowings

\$132,871, State of Florida - State Revolving Fund, October 2020, payable in 20 semi-annual installments of \$6,558 beginning March 2022 through September 2031, interest at 1.19%, collateralized by gross annual revenues from operations of the water and sewer system.		\$	99,811
\$699,004, State of Florida - State Revolving Fund, June 2018, payable in 60 semi-annual installments of \$13,330 beginning December 2021 through December 2050, interest at 0.78%, collateralized by gross annual revenues from the operations of the water and sewer system.			641,064
Total notes payable from direct borrowings		\$	740,875

Revenue Bonds from Direct Placement

\$3,012,817, Utility System Revenue Refunding Bond, Series 2021, payable in semi-annual installments of \$196,372 to \$238,101 through 2035, interest at 2.7583%. Collateralized by pledged revenue derived from the operations of the system through 2035. The purpose of the debt was to refinance the Utility System Revenue Refunding Bond Series 2015. The pledged revenue totaled \$1,671,186 and the debt service requirements totaled \$240,980 for the year ended September 30, 2023.		\$	2,620,022
Total revenue bonds from direct placement		\$	2,620,022

Total interest expense for the year ended September 30, 2023 was \$51,155 for the business-type activities and \$389,931 for the governmental activities. Interest paid during the year ended September 30, 2023 was \$435,674.

Long-term landfill closure and post-closure liability – this obligation relates to long-term landfill post-closure costs. See also Note 16.

Jackson County, Florida
Notes to Financial Statements

NOTE 9: LONG-TERM DEBT (Continued)

Leases – Lessee

The County has entered into multiple lease agreements as lessee for equipment and buildings that qualify as leases for accounting purposes.

The present value of the future minimum lease payments is as follows:

	Tax Collector		Clerk		Sheriff		Board	Total		
2024	\$	13,200	\$	8,733	\$	200,818	\$	1,268,394	\$	1,491,145
2025		13,200		7,639		150,938		1,151,428		1,323,205
2026		13,200		3,600		971		782,855		800,626
2027		-		2,700		-		532,220		534,920
2028		-		-		-		260,430		260,430
2029-2033		-		-		-		836,774		836,774
2034-2038		-		-		-		30,000		30,000
2039-2043		-		-		-		30,000		30,000
2044-2048		-		-		-		11,500		11,500
Total minimum payments		39,600		22,672		352,727		4,903,601		5,318,600
Less: amount representing interest		(482)		(897)		(5,831)		(299,099)		(306,309)
Present value of minimum capital lease payments	\$	39,118	\$	21,775		346,896	\$	4,604,502	\$	5,012,291
Gross capital asset value	\$	80,218	\$	40,297	\$	661,445	\$	4,205,149	\$	4,987,109
Accumulated amortization		(41,386)		(18,947)		(287,547)		(1,683,923)		(2,031,803)
Net capital asset value	\$	38,832	\$	21,350	\$	373,898	\$	2,521,226	\$	2,955,306

Leases – Lessor

The Commission accounts for leases in accordance with GASB Statement No. 87, Leases. The Commission's operations consist of agreements for use of buildings from local businesses. The agreements are made up of various non-cancelable agreements for buildings, which expire between the years 2024 and 2029. The Commission recognized \$186,264 of lease principal and \$4,667 of lease interest for the year ended September 30, 2023.

Subscription-Based IT Arrangements (SBITAs)

The County has entered into multiple subscription based it arrangements that qualify as SBITAs for accounting purposes.

Jackson County, Florida
Notes to Financial Statements

NOTE 9: LONG-TERM DEBT (Continued)

Subscription based IT arrangements (SBITAs) (continued)

The present value of the future minimum subscription payments is as follows:

	Sheriff	Board	Total
2024	\$ 69,053	\$ 19,500	\$ 88,553
2025	48,248	-	48,248
2026	44,748	-	44,748
2027	24,837	-	24,837
Total minimum payments	186,886	19,500	206,386
Less: amount representing interest	(12,795)	(555)	(13,350)
Present value of minimum intangible subscription (SBITA) payments	\$ 174,091	\$ 18,945	\$ 193,036
Intangible subscription (SBITA) assets, being amortized	\$ 233,022	\$ 56,851	\$ 289,873
Less accumulated amortization for Intangible subscription (SBITA) assets, being amortized	(49,225)	(23,688)	(72,913)
Net capital asset value	\$ 183,797	\$ 33,163	\$ 216,960

NOTE 10: RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and/or the public; or damage to property of others; and natural disasters for which the County carries commercial insurance. Insurance against losses are provided for the following types of risk:

- Workers' compensation and employer's liability
- General and automobile liability
- Real and personal property damage
- Public officials' liability
- Accidental death and dismemberment

NOTE 10: RISK MANAGEMENT (Continued)

The Sheriff participates in the Florida Sheriff Self-Insurance Fund, which is considered a public entity risk pool which purchases insurance policies on behalf of its members. The pool's members are not obligated for risk associated with such coverage. Coverage under these programs includes:

- General liability
- Automobiles
- Money and securities coverage

The Sheriff provides for workers' compensation coverage through the Board. A separate insurance policy is carried for the aircraft.

In addition, the Sheriff participates in the Florida Self-Insurance Fund for risks related to professional liability and public officials' coverage. The funding agreement provides that the liability fund will be self-sustaining through member premiums and that it will reinsure through commercial companies. Aggregate coverage provided by the liability fund is \$3,500,000 for professional liability and \$3,500,000 for public officials' coverage.

NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY

Defined Benefit Plans

The County participates in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

Benefits Provided

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

Contributions

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS. The employer's contribution rates as of September 30, 2023, were as follows:

	FRS	HIS
Florida Retirement System:		
Regular	13.57%	1.66%
Senior Management Service Class	34.52%	1.66%
Elected county officials' class	58.68%	1.66%
Special Risk	32.67%	1.66%
DROP	21.13%	1.66%

The employer's contributions for the year ended September 30, 2023, were \$3,359,597 to the FRS and \$310,105 to the HIS.

Jackson County, Florida
Notes to Financial Statements

NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)

Pension Liabilities and Pension Expense

In its financial statements for the year ended September 30, 2023, the County reported a liability for its proportionate share of the net pension liabilities. The net pension liabilities were measured as of June 30, 2023, and the total pension liabilities used to calculate the net pension liability were determined by an actuarial valuation dated June 30, 2023. The County's proportions of the net pension liabilities were based on the County's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	FRS	HIS
Net Pension Liability at June 30, 2023	\$ 26,628,395	\$ 7,051,526
Proportion at:		
Current measurement date	0.0668269	0.0444013
Prior measurement date	0.0592161	0.0413272
Pension expense (benefit)	\$ 5,724,052	\$ 2,685,058

Deferred Outflows/Inflows of Resources Related to Pensions

At September 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,500,177	\$ -	\$ 103,229	\$ (16,551)
Changes of assumptions	1,735,860	-	185,382	(611,038)
Net difference between projected and actual earnings on pension plan investments	1,112,074	-	3,642	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	2,478,778	(1,106,693)	652,075	(366,143)
County contributions subsequent to the measurement date	872,278	-	84,590	-
Total	\$ 8,699,167	\$ (1,106,693)	\$ 1,028,918	\$ (993,732)

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the reporting period ended September 30, 2023. Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Jackson County, Florida
Notes to Financial Statements

NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)

<i>Fiscal Years Ending June 30,</i>	FRS	HIS
2024	\$ 949,098	\$ (5,482)
2025	(27,610)	17,269
2026	4,749,860	5,013
2027	807,547	(63,558)
2028	241,301	(14,463)
Thereafter	-	11,817
Total	\$ 6,720,196	\$ (49,404)

Actuarial Assumptions

The total pension liability for each of the defined benefit plans, measured as of June 30, 2023, was determined by an actuarial valuation dated June 30, 2023, using the individual entry age normal actuarial cost method and the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increases	3.25%	3.25%
Investment rate of return	6.70%	N/A
Discount rate	6.70%	3.54%

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

For both plans, the actuarial assumptions used in the valuation dated June 30, 2023 were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The following changes in key actuarial assumptions occurred in 2023:

HIS: The discount rate was modified to reflect the change in the value of the municipal bond index between GASB measurement dates.

NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on the long-term target asset allocation.

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.9%	2.9%	1.1%
Fixed Income	19.8%	4.5%	4.4%	3.4%
Global Equity	54.0%	8.7%	7.1%	18.1%
Real Estate (Property)	10.3%	7.6%	6.6%	14.8%
Private Equity	11.1%	11.9%	8.8%	26.3%
Strategic Investments	3.8%	6.3%	6.1%	7.7%
Total	100.00%			

Discount Rate

The discount rate used to measure the total pension liability for the FRS Pension Plan was 6.7%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program is essentially funded on a pay-as-you-go basis, a municipal bond rate of 3.65% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

Jackson County, Florida
Notes to Financial Statements

NOTE 11: STATE RETIREMENT PROGRAM AND NET PENSION LIABILITY (Continued)

		FRS Net Pension Liability		
		1% Decrease (5.70%)	Current Discount Rate (6.70%)	1% Increase (7.70%)
Governmental Employer's proportionate share of the net pension liability	\$	44,813,518	\$ 26,234,295	\$ 10,690,552
Business-Type Employer's proportionate share of the net pension liability	\$	673,203	\$ 394,100	\$ 160,597

		HIS Net Pension Liability		
		1% Decrease (2.65%)	Current Discount Rate (3.65%)	1% Increase (4.65%)
Governmental Employer's proportionate share of the net pension liability	\$	7,925,630	\$ 6,947,163	\$ 6,136,081
Business-Type Employer's proportionate share of the net pension liability	\$	119,061	\$ 104,363	\$ 92,178

Pension Plans' Fiduciary Net Position

Detailed information about the pension plans' fiduciary net position is available in the State's separately issued financial reports.

NOTE 12: GRANTS

The County participates in several state and federal grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The audits of these programs for or including the year ended September 30, 2023, have not yet been accepted/approved by the grantors. Accordingly, the final determination of the County's compliance with applicable grant requirements will be established at a future date. The amount, if any, of expenditures which may be disallowed by the grantor agencies cannot be determined, although the County expects such amounts, if any, to be immaterial.

Jackson County, Florida
Notes to Financial Statements

NOTE 13: FUND BALANCE

Fund balances are classified based on a hierarchy of the County's ability to control the spending of these fund balances and are reported in the following categories: non-spendable, restricted, committed, assigned and unassigned. For the year ended September 30, 2023, the County reports net position as restricted, committed, assigned and unassigned. Restricted fund balance has externally imposed constraints placed on the use of resources by creditors, grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Committed fund balance has amounts constrained by a specific purpose by the Board of County Commissioners. Assigned fund balance has constraints placed on the use of resources by the County's intent to use the resources for specific purposes. Unassigned fund balances have not been restricted, committed or assigned to specific purposes within the general fund.

Restricted Fund Balance:

Funds	Purpose		
General Fund	Funding for:		
	Vessel fees	\$	94,133
	New Markets Tax Credit		588,970
	Grant purposes		
	SRO commitment		113,898
	Total General Fund	\$	797,001
Special Revenue Fund			
	Gas Tax Bond Fund		7,508,396
	Nonmajor governmental funds		
	Local Law Enforcement		212,933
	Courthouse Facility Fund		392,605
	Drug Court		37,877
	Crime Prevention		54,680
	Equitable Sharing		7,327
	Jackson County Tourist Develop. Tax		3,693,672
	Drug Task Force Operating Fund		23,361
	Inmate Welfare Fund		122,101
	Additional Court Costs Fund		274,794
	Alcohol and Drug Abuse Fund		5,279
	Sheriff Contraband Fund		74,907
	Modernization of Public Records Trust		663,248
	Total nonmajor governmental funds		5,562,784
	Total Restricted Fund Balance	\$	13,868,181

Jackson County, Florida
Notes to Financial Statements

NOTE 13: FUND BALANCE (Continued)

Committed Fund Balance:

Funds	Purpose	
General Fund	Funding for:	
	Sick Leave	\$ 313,343
	PY Carryforward	1,603,460
	Health department escrow	150,000
	Prior year Improvements	443,370
	Total General Fund	\$ 2,510,173
Special Revenue Fund	Funding for:	
	Transportation Trust	253,338
	Road Construction	10,180,156
	Nonmajor governmental Funds	
	Compass Lake MSTU	581,041
	Court Construction Improvement	22,377
	Russ House	38,671
	CDBG	899
	Law Library Fund	2,188
	JCSO Posse	506
	JCSO Reserve Fund	2,166
	JCSO Auxilliary Fund	8,447
	Mosquito control	33,617
	West Jackson County Dev. Authority	385,492
	Total nonmajor governmental funds	1,075,404
	Total Committed Fund Balance	\$ 14,019,071

Jackson County, Florida
Notes to Financial Statements

NOTE 13: FUND BALANCE (Continued)

Assigned Fund Balance:

Funds	Purpose		
General Fund	Funding for:		
	Administration Building Fund	\$	2,938,876
	BP settlement funds		135,978
	Tax Deeds		63,364
	Wellness funds		23,317
	Technology Escrow		44,495
	Library donations		16,828
	Total General Fund	\$	3,222,858
Special Revenue Fund	Funding for:		
	Fines and Forfeitures		585,924
	Transportation Trust		1,984,610
	Nonmajor governmental funds		
	Utility Fee fund		1,237,889
	Jackson County Ag Complex		502,510
	Other Debt Service		115,633
	Local Option Gas Tax		2,866,178
	E911		20,105
	Sheriff E911		272,668
	Sheriff Aviation Fund		27,619
	Library Fund		222
	Contraband Forfeitures Fund		11,201
	Solid Waste Recycling Grant		404
	Total nonmajor governmental funds		5,054,429
	Total Assigned Fund Balance	\$	10,847,821

Non-Spendable Fund Balance:

Funds	Purpose		
Transportation Trust	Funding for:		
	Inventory	\$	156,399
	Total Non-Spendable Fund Balance	\$	156,399

NOTE 14: LITIGATION AND CONTINGENT LIABILITIES

The County is involved in various litigation arising from the ordinary course of business. In the opinion of legal counsel, the range of potential recoveries or liabilities in excess of insurance coverage, if any, is not reasonably determinable and no loss contingencies have been recorded. See also Note 16.

NOTE 15: LANDFILL CLOSURE/LONG-TERM CARE ESCROW

The County is no longer required to maintain the landfill management escrow account because the required long-term care period for the landfill has passed. Specific Condition 5.0 Financial Assurance of Permit No. 0077605-004-SF states that the financial assurance for the landfill is not required. The monitoring at the site is for the continued contamination assessment as discussed in Note 16.

The Board has adopted GASB Statement No. 18, which requires recognition of landfill post-closure care costs in the Board's long-term debt. State and federal laws and regulations require the County to perform certain maintenance and monitoring functions after closure. At September 30, 2023, the amount of \$304,716 in long-term debt recognizes the estimated cost to continue ground water monitoring until FDEP releases the site from further monitoring. The above estimate is based on current prices; actual costs may be higher due to inflation, changes in technology, or changes in regulations.

NOTE 16: COMMITMENTS AND CONTINGENCIES

Contractual Commitments

At September 30, 2023, the Board had contractual commitments for construction projects, equipment purchases and leases in excess of amounts recognized in the financial statements.

District 2 Paving Projects	\$ 427,049
FL Baptist Sidewalk	208,441
Charm Road	155,080
CDBG Jail Roof - Project Blue Sky	4,227,600
Blue Springs Phase 1 Sewer	3,476,876
Indian Springs Phase 2a Sewer	420,795
Indian Springs Phase 2b Sewer	6,027,531
Total	<u>\$ 14,943,372</u>

NOTE 16: COMMITMENTS AND CONTINGENCIES (Continued)

Jackson County East Landfill—Remedial Action Plan

Jones Edmunds & Associates, Inc. has been working with the County and the Florida Department of Environmental Protection (FDEP) to remediate contamination detected in the groundwater at the Jackson County East Landfill. The contamination is caused by migrating landfill gas in contact with the groundwater. FDEP evaluated the site and agreed that landfill gas was a problem and approved the installation of a landfill gas extraction system that was proposed by Jones, Edmunds & Assoc. and approved by the County. The landfill gas system was installed in 2010 with additional gas extraction wells installed in 2013. Since the landfill gas extraction system installation, the landfill gas in the waste has decreased and the groundwater contamination is decreasing.

As the site has been in assessment for over five years, FDEP requested a special comprehensive sampling event of all site groundwater wells in 2017. The special sampling event showed that the contamination continues to be situated onsite and the volatile organic parameter concentrations are decreasing. The landfill gas extraction system continues to work as designed and is remediating the groundwater at the site. Annual contamination trend analyses will continue to be submitted to FDEP.

In addition to the landfill gas system, part of the contamination remediation was to install replacement groundwater monitoring wells at the site as it appeared, from discrepancies in measured well depths, that six wells were damaged. FDEP required the wells to be replaced at a schedule of two wells per year for 3 years and all of the landfill monitoring wells have been replaced. This work has been completed and no additional wells are expected to be installed at this time.

Due to the contamination, FDEP is requiring continued groundwater monitoring past the end of long-term care at the landfill. The contamination assessment monitoring will have to continue until FDEP releases the site from further monitoring. Part of the contamination assessment monitoring is quarterly sampling of three off-site potable wells that are drinking water sources. The only potential receptors that may come into contact with the contamination are the users of the groundwater. The monitoring of these three potable wells will continue until the site no longer produces contamination.

In correspondence dated March 2017, FDEP requested a comprehensive well sampling event including all on-site wells and piezometers. The older wells that had not been sampled in recent years were redeveloped and the special comprehensive sampling event was conducted in November 2017. Based on the results of the comprehensive sampling event, FDEP requested that four wells be resampled to confirm the results from the 2017 comprehensive sampling event. The resample event was conducted and analytical results were submitted to FDEP in September 2018 resulting in the addition of two wells to the semiannual monitoring and sampling list.

NOTE 16: COMMITMENTS AND CONTINGENCIES (Continued)

The annual groundwater monitoring and reporting to FDEP will be approximately \$50,000 per year. This includes:

- Quarterly monitoring of 3 off-site potable wells.
- Semiannual monitoring of six on-site groundwater wells and four on-site MOP wells.
- Annual water-quality trend analysis.
- Quarterly landfill gas monitoring and gas data trend analyses showing that the gas extraction system is working.

NOTE 17: SUBSEQUENT EVENTS

Subsequent to year end, the County has signed agreements with various agencies for grant funding for various projects.

Subsequent to year end, the County has entered into contracts for various construction projects totaling in excess of \$14 million.

Equipment Purchases

Subsequent to year end, the County purchased various fixed assets including fire rescue equipment, brush cutters, and mini excavators; costing approximately \$2.7 million.

NOTE 18: COOPERATIVE AGREEMENT

The Clerk has a Cooperative Agreement with the Florida Department of Revenue. This agreement encompasses all the Clerk's child support functions. It allows for indirect cost reimbursement. The Clerk uses an established indirect cost rate to invoice the Department of Revenue each month. These amounts are federal funds received under Assistance Listing Number 93.563. The net amount received was \$154,421.

NOTE 19: POST EMPLOYMENT BENEFITS OTHER THAN PENSION

The Board's post-employment benefits other than pension activity are reported in the statement of net position in the County's financial statements.

Plan Description – The Jackson County Board of County Commissioners (the "Board") administers a single-employer defined benefit healthcare plan (the "Plan"). In accordance with Section 112.0801 of the Florida Statutes, because Jackson County provides a medical plan to active employees of the County and their eligible dependents, the Board is also required to provide retirees with the opportunity to participate in this Plan. The Plan provides healthcare benefits including medical coverage and life insurance coverage to both active and eligible retired employees. The Plan does not issue a publicly available financial report.

Eligibility for participation in the Plan is limited to full-time employees of the Board and the Constitutional officers. For regular, senior management service and elected officials, participants are eligible for normal retirement upon attaining the earlier of 1) six years of service and age 62 or 2) 30 years of service regardless of age. For Special Risk, participants are eligible for normal retirement upon attaining the earlier of 1) six years of special risk service and age 55 or 2) 25 total years of service consisting both of special risk service up to four years of military service and age 52 or 3) 25 total years of special risk service, regardless of age or 4) 30 years of any credible service, regardless of age.

Benefits Provided – The Board provides post-employment healthcare and life insurance to its retirees. Health benefits are provided through the Board's healthcare provider, Blue Cross Blue Shield of Florida (BCBSFL). The benefit levels are the same as those afforded to active employees. Health benefits include inpatient and outpatient medical services and prescriptions. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the County's plan becomes secondary.

Membership – At September 30, 2023, there were no terminated employees entitled to benefits but not yet receiving them. The membership of the Plan consisted of:

Active employees	303
Retirees and beneficiaries currently receiving benefits	26
<u>Total membership</u>	<u>329</u>
 Participating employers	 <u>1</u>

Funding Policy – A qualifying trust or agency fund has not been authorized by the Board. The Board negotiates the premium rates with BCBSFL. The required contribution is based on pay-as-you-go financing requirements. Retirees and beneficiaries currently receiving benefits are required to contribute 100% of their current premium costs, which for fiscal year 2023 was \$142,684. The Board contributes \$150 per month per retiree to cover the costs of providing the benefits to the retirees.

Jackson County, Florida
Notes to Financial Statements

NOTE 19: POST EMPLOYMENT BENEFITS OTHER THAN PENSION (Continued)

Coverage	BCBS
Retiree	\$ 945.78
Retiree and Family	\$ 1,303.83
BlueMedicare (Retiree only)	\$ 372.64

OPEB Liabilities and OPEB Expense – At September 30, 2023, the County reported a liability of \$2,831,000 for the net OPEB liability. The net OPEB liability was reported herein as of September 30, 2023 for the employer fiscal year and reporting period October 1, 2022 to September 30, 2023. The values shown for this fiscal year and reporting period are based on a measurement date of October 1, 2022 and the corresponding measurement period of October 1, 2021 to October 1, 2022. The measurement of the total OPEB liability is based on a valuation date of October 1, 2022.

The significant components of Other Post Employment Benefits follows:

	Total OPEB Liability	OPEB Expense
Balance at October 1, 2022	\$ 3,471,000	\$ -
Service cost	216,000	216,000
Interest cost	79,000	79,000
Difference between expected and actual experience	88,000	(121,000)
Changes in assumptions	(887,000)	68,000
Benefit Payments	(136,000)	-
Other changes	-	7,000
Balance as of fiscal year ended September 30, 2023	\$ 2,831,000	\$ 249,000

For the year ended September 30, 2023, under GASB 75 the County OPEB expense is \$249,000. The Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB as of September 30, 2023 from various sources are as follows:

	Outflows of Resources	Inflows of Resources
Difference between expected and actual experience	\$ 77,000	\$ (649,000)
Changes of assumptions or other inputs	457,000	(834,000)
Total	\$ 534,000	\$ (1,483,000)

Jackson County, Florida
Notes to Financial Statements

NOTE 19: POST EMPLOYMENT BENEFITS OTHER THAN PENSION (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the years ending September 30,

2024	\$ (153,000)
2025	(153,000)
2026	(153,000)
2027	(152,000)
2028	(110,000)
Thereafter	(228,000)
Total	\$ (949,000)

Discount Rate – Given the County’s decision not to fund the program, all future benefit payments were discounted using the Municipal GO AA 20–year yield curve rate of 4.40% as of October 1, 2022.

Actuarial Method and Assumptions – The total OPEB liability in the October 1, 2022, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Salary Increase Rate(s)	2.50%
Discount Rate	4.40%
Healthcare Cost Trend Rates	6.75%

All mortality rates were based on the RP-2000 combined mortality tables with full generational improvements in mortality using Scale BB.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate – The following presents the County’s proportionate share of the net OPEB liability using a discount rate that is 1 percent lower (3.40%) or 1 percent point higher (5.40%) than the current discount rate:

	1% Decrease (3.40%)	Current Discount Rate (4.40%)	1% increase (5.40%)
Net OPEB Liability	\$ 3,189,000	\$ 2,831,000	\$ 2,530,000

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate – The following presents the County’s proportionate share of the net OPEB liability if it were calculated using healthcare cost trend rates that are 1 percent lower (5.75%) or 1 percent point higher (7.75%) than the current healthcare cost trend rates:

	1% Decrease (5.75%)	Current Medical Trend (6.75%)	1% increase (7.75%)
Net OPEB Liability	\$ 2,689,000	\$ 2,831,000	\$ 2,999,000

NOTE 20: HEALTH REIMBURSEMENT ARRANGEMENT PLAN

The Jackson County BOCC ("Employer") established the Jackson County BOCC Health Reimbursement Arrangement (HRA) Plan ("Plan") effective October 1, 2017. This plan is intended to permit an Eligible Employee to obtain reimbursement of Medical Care Expenses on a nontaxable basis from his or her HRA Account. This Plan is intended to qualify as an employer-provided medical reimbursement plan under Code § 105 and 106 and regulations issued thereunder, and as a health reimbursement arrangement as defined under Internal Revenue Service (IRS) Notice 2002-45, and shall be interpreted to accomplish that objective. The Medical Care Expenses reimbursed under the Plan are intended to be eligible for exclusion from Participants' gross income under Code § 105(b).

An individual is an Eligible Employee and may participate in this Plan if the individual is an Employee; regularly works 30 hours or more per week; has been employed by the Employer for at least 60 calendar days; and is enrolled in the Employer's major medical plan, counting his or her Employment Commencement Date as the first day of such period. Once an Employee becomes an Eligible Employee by meeting the Plan's eligibility requirements and submitting an Enrollment Form to the Administrator, the Eligible Employee's coverage under the Plan as a Participant will commence on the first day of the month coinciding with or following the date the eligibility requirements have been met. When an Eligible Employee becomes a Participant in accordance with Articles III and IV, a HRA Account will be established for such Participant to receive Benefits in the form of reimbursements for Medical Care Expenses. The Employer funds the full amount of the HRA Accounts. There are no Participant contributions for Benefits under the Plan. The Plan reimburses Participants for Medical Care Expenses up to the unused amount in the Participant's HRA Account. The maximum dollar amount that may be credited to an HRA Account for an Employee who participates for an entire 12-month Period of Coverage is \$1,250 for employee-only coverage, \$1,750 for family coverage and \$2,750 for family coverage for couples employed by the County. If any balance remains in the Participant's HRA account after all reimbursements have been made for the Period of Coverage, such balance shall be forfeited.

Note 21: RESTATEMENT OF BEGINNING FUND BALANCE AND NET POSITION

The beginning fund balances for the general fund and the statement of net position as of September 30, 2022 have been restated to include an increase of \$510,977. This was the result of an understatement in the balance of Due from other governmental units and corresponding understatement of grant revenue for the year ended September 30, 2022.

Jackson County, Florida
Notes to Financial Statements

Note 22: RESTATEMENT OF BEGINNING BALANCES – CHANGE IN ACCOUNTING PRINCIPLE

As discussed in Note 1, the implementation of GASB Statement No. 96 required the County to restate the beginning government wide net position. A reconciliation of the prior period ending net position to the current year beginning net position is as follows:

Government-Wide	
Beginning net position	\$ 87,962,560
Adjustment for implementation of GASB 96	14,762
Prior period adjustment - correction of an error Note 21	510,977
Beginning net position, as restated	<u>\$ 88,488,299</u>

The Clerk has implemented GASB Statement No. 84, Fiduciary Activities, for the fiscal year ended September 30, 2023. This Statement provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that has compelled the Clerk to disburse fiduciary resources. Events that would compel the Clerk to disburse fiduciary resources occur when a demand for the resources has been made or when no further action, approval, or condition is required to be taken or met by the beneficiary to release the assets.

Adjustments to the beginning balance of net position in fiscal year 2023 were required upon implementation of this Statement for the portion of resources in which the Clerk is not yet compelled to disburse in accordance with the aforementioned guidance. This restatement resulted in an increase in the amounts reported as opening restricted net position of \$916,006.

Note 23: NEW MARKET TAX CREDITS - RELATED PARTY TRANSACTIONS AND SALE-LEASEBACK

Jackson County, Florida entered into a New Market Tax Credit (NMTC) transaction on November 2, 2021 which will provide the County with a net subsidy of \$785,169. NMTC is a Federal program designed to fund capital for project owners located in qualifying low income communities. Truist Bank will be the Tax Creditor Investor and New Markets Investment 136, LLC. The subsidy from the transaction will be used for certain repairs, renovations and construction of certain improvements to the Jackson County Autism Center and its related facilities located at 2660 Endeavor Blvd, Marianna, Florida.

The proposed transaction requires establishing an unrelated 501(C) (3) Supporting Organization to serve as the Qualified Active Low Income Community Business (QALICB). This new entity is called Jackson AC QALICB, Inc. The QALICB's sole purpose is to be an exclusive supporting organization for Jackson County, FL and for the NMTC transaction.

The transaction is complex, especially for the QALICB entity. NMTC transactions have a seven year compliance period, during which time the Tax Credit Investor receives Federal tax credits in exchange for providing the equity to the County. Truist is expected to unwind the transaction through a put option seven years after closing date.

Jackson County, Florida
Notes to Financial Statements

Note 23: NEW MARKET TAX CREDITS - RELATED PARTY TRANSACTIONS AND SALE-LEASEBACK (Cont'd)

Project NMTC equity from the transaction of \$1,282,000 will be recorded as a liability on the County's statement of net position during the seven year compliance period. This is, in effect, unearned revenue for the County until Truist unwinds the transaction. The NMTC equity will convert to earned revenue on the County's statement of revenue, expenses, changes in net position on the unwind date.

NMTC transactions are reported as a property sale for tax purposes through a lease/leaseback structure, even though fee property ownership remains unchanged. The County will enter into a lease/leaseback for the majority of the County property with the QALICB, whereas the County pays a substantially below market lease payment to the QALICB. The QALICB is legally prohibited from retaining any cash as it must be immediately returned to the County for its supporting purpose. This return payment will be received by the County as interest income. This payment arrangement will continue until the unwind date, after which the QALICB and lease are expected to be dissolved. The County will then recognize the income from the transaction as fully earned.

Transactions between the County and the QALICB are described above. These two entities engaged in a sale-leaseback transaction in 2022, accounted for as a financing arrangement under generally accepted accounting principles. The agreement calls for quarterly payments from the County to the QALICB under a 'triple net lease' for a period of up to thirty years. It is expected that this agreement will be terminated by mutual agreement of all parties at the end of seven years upon the completion of requirements related to the New Markets Tax Credits. Future net minimum lease payments from the County to the QALICB as of September 30, 2023 and future are described below:

2024	\$ 195,274
2025	204,026
2026	213,184
2027	222,771
2028	232,802
Thereafter	8,123,853
Total minimum future rentals	<u>\$ 9,191,910</u>

Jackson County, Florida
Schedule of Proportional Share of Net Pension Liability
Florida Retirement System (Last 10 Fiscal Years)

<i>As of and for the year ended June 30,</i>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
County's proportion of the net pension liability (asset)	0.0668268759%	0.0592160841%	0.059847640%	5.984983100%	0.062303921%	0.063866000%	0.063900000%	0.065000000%	0.061300000%	0.060900000%
County's proportionate share of the net pension liability (asset)	\$ 26,628,395	\$ 22,033,142	\$ 4,377,213	\$ 25,939,799	\$ 21,456,603	\$ 19,236,871	\$ 18,913,624	\$ 16,406,577	\$ 7,907,595	\$ 3,707,706
County's covered payroll	\$ 18,511,132	\$ 15,913,783	\$ 14,322,493	\$ 13,604,396	\$ 14,322,493	\$ 13,935,149	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960
County's proportionate share of the net pension liability (asset) as a percentage of its own covered payroll	143.85%	138.45%	30.56%	190.67%	149.81%	138.05%	137.94%	117.84%	58.02%	28.08%
FRS Plan fiduciary net position as a percentage of the total pension liability	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%

Notes to schedules:

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30th of the current fiscal year.

*See accompanying notes to required supplementary schedules and
accompanying Independent Auditor's Report*

Jackson County, Florida
Schedule of Contributions
Florida Retirement System (Last 10 Fiscal Years)

<i>As of and for the year ended September 30,</i>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contributions	\$ 3,214,803	\$ 2,526,858	\$ 2,279,936	\$ 1,988,545	\$ 1,931,871	\$ 1,820,138	\$ 1,687,077	\$ 1,584,552	\$ 1,494,491	\$ 1,333,286
Contributions in relation to the contractually required contribution	(3,214,803)	(2,526,858)	(2,279,936)	(1,988,545)	(1,931,871)	(1,820,138)	(1,687,077)	(1,584,552)	(1,494,491)	(1,333,286)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 18,747,306	\$ 15,139,989	\$ 14,082,302	\$ 13,868,247	\$ 14,082,302	\$ 13,765,997	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960
Contributions as a percentage of covered payroll	17.15%	16.69%	16.19%	14.34%	13.72%	13.22%	12.30%	11.38%	10.96%	10.10%

Notes to schedules:

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30th of the current fiscal year.

*See accompanying notes to required supplementary schedules and
accompanying Independent Auditor's Report*

Jackson County, Florida
Schedule of Proportional Share of Net Pension Liability
Health Insurance Subsidy (Last 10 Fiscal Years)

<i>As of and for the year ended June 30,</i>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
County's proportion of the net pension liability (asset)	0.044401346%	0.041327223%	0.042350023%	0.039218000%	0.040848175%	0.041920000%	0.041600000%	0.043000000%	0.042900000%	0.043000000%
County's proportionate share of the net pension liability (asset)	\$ 7,051,526	\$ 4,377,213	\$ 5,213,292	\$ 4,788,454	\$ 4,570,502	\$ 4,436,898	\$ 4,442,972	\$ 5,005,749	\$ 4,371,930	\$ 4,021,312
County's covered payroll	\$ 18,511,132	\$ 15,913,783	\$ 14,322,493	\$ 13,604,396	\$ 14,322,493	\$ 13,935,149	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960
County's proportionate share of the net pension liability (asset) as a percentage of its own covered payroll	38.09%	27.51%	36.40%	35.20%	31.91%	31.84%	32.40%	35.95%	32.08%	30.46%
HIS Plan fiduciary net position as a percentage of the total pension liability	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

Notes to schedules:

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30th of the current fiscal year.

*See accompanying notes to required supplementary schedules and
accompanying Independent Auditor's Report*

Jackson County, Florida
Schedule of Contributions
Health Insurance Subsidy (Last 10 Fiscal Years)

<i>As of and for the year ended September 30,</i>	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contributions	\$ 292,080	\$ 250,064	\$ 249,817	\$ 225,995	\$ 226,826	\$ 227,335	\$ 221,719	\$ 220,151	\$ 163,871	\$ 147,329
Contributions in relation to the contractually required contribution	(292,080)	(250,064)	(249,817)	(225,995)	(226,826)	(227,335)	(221,719)	(220,151)	(163,871)	(147,329)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 18,747,306	\$ 15,139,989	\$ 14,082,302	\$ 13,868,247	\$ 14,082,302	\$ 13,765,997	\$ 13,711,328	\$ 13,922,558	\$ 13,629,849	\$ 13,202,960
Contributions as a percentage of covered payroll	1.56%	1.65%	1.77%	1.63%	1.61%	1.65%	1.62%	1.58%	1.20%	1.12%

Notes to schedules:

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30th of the current fiscal year.

*See accompanying notes to required supplementary schedules and
accompanying Independent Auditor's Report*

Jackson County, Florida
Schedule of Changes in Net OPEB Liability and Related Ratios
Last 6 Fiscal Years

<i>For the years ended September 30,</i>	2023	2022	2021	2020	2019	2018
Total OPEB Liability						
Service Cost	\$ 216,000	\$ 200,000	\$ 175,000	\$ 139,000	\$ 152,000	\$ 148,000
Interest Cost	79,000	81,000	101,000	122,000	123,000	119,000
Changes in Benefit Terms	-	-	-	-	-	-
Changes in benefit terms	-	-	-	-	-	-
Differences between expected and actual experience	88,000	(84,000)	(605,000)	(71,000)	(323,000)	-
Changes in assumptions	(887,000)	192,000	119,000	417,000	(128,000)	-
Benefit Payments	(136,000)	(135,000)	(174,000)	(111,000)	(155,000)	(146,000)
Other changes	-	-	-	-	-	-
Net change in total OPEB liability	(640,000)	254,000	(384,000)	496,000	(331,000)	121,000
Total OPEB Liability - beginning	3,471,000	3,217,000	3,601,000	3,105,000	3,436,000	3,315,000
Total OPEB Liability - ending (a)	2,831,000	3,471,000	3,217,000	3,601,000	3,105,000	3,436,000
Plan Fiduciary Net Position						
Contributions - employer	136,000	135,000	174,000	111,000	155,000	146,000
Benefit payments	(136,000)	(135,000)	(174,000)	(111,000)	(155,000)	(146,000)
Net change in plan fiduciary net position	-	-	-	-	-	-
Plan fiduciary net position - beginning	-	-	-	-	-	-
Plan fiduciary net position - ending (b)	-	-	-	-	-	-
Net OPEB Liability - ending (a) - (b)	\$ 2,831,000	\$ 3,471,000	\$ 3,217,000	\$ 3,601,000	\$ 3,105,000	\$ 3,436,000
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered employee payroll	\$ 14,158,000	\$ 12,310,000	\$ 12,310,000	\$ 15,100,000	\$ 15,100,000	\$ 16,050,000
Net OPEB liability as a percentage of covered payroll	20.00%	28.20%	26.13%	23.85%	20.56%	21.41%
Contributions as a percentage of covered payroll	0.96%	1.10%	1.41%	0.74%	1.03%	0.91%

*This schedule is intended to show information for 10 years.
Additional years will be displayed as they become available.

*See accompanying notes to required supplementary schedules and
accompanying Independent Auditor's Report*

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Jackson County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds

September 30, 2023

	Special Revenue Funds							
	Utility Fee Fund	Board E911 Fund	Local Housing Assistance Trust (SHIP)	Courthouse Facility Fund	Jackson County Tourist Development Tax	CDBG OONR	MSTU	Local Option Gas Tax
Assets								
Cash and cash equivalents	\$ 349,762	\$ -	\$ -	\$ -	\$ -	\$ 18,201	\$ 558,896	\$ 1,811,889
Equity in pooled investments	-	20,000	-	-	2,006,306	-	-	7,961
Restricted cash and cash equivalents	-	-	1,344,186	387,369	1,055,052	-	-	-
Accounts receivable	504,761	-	-	-	597	-	22,315	-
Due from other funds	2,250,000	199,990	-	162	524,269	-	-	2,385,360
Due from custodial funds	-	-	-	9,795	-	-	-	-
Due from other governmental units	-	-	5,985	-	117,828	593,270	-	516,027
Total assets	\$ 3,104,523	\$ 219,990	\$ 1,350,171	\$ 397,326	\$ 3,704,052	\$ 611,471	\$ 581,211	\$ 4,721,237
Liabilities								
Accounts payable and accrued expenses	\$ -	\$ -	\$ 20,199	\$ 4,721	\$ 10,363	\$ 43,224	\$ 170	\$ -
Due to other funds	1,866,634	199,990	-	-	17	567,348	-	1,855,059
Due to other governmental units	-	-	-	-	-	-	-	-
Unearned revenue	-	-	1,329,972	-	-	-	-	-
Total liabilities	1,866,634	199,990	1,350,171	4,721	10,380	610,572	170	1,855,059
Fund balances								
Restricted	-	-	-	392,605	3,693,672	-	-	-
Committed	-	-	-	-	-	899	581,041	-
Assigned	1,237,889	20,000	-	-	-	-	-	2,866,178
Total fund balances	1,237,889	20,000	-	392,605	3,693,672	899	581,041	2,866,178
Total liabilities and fund balances	\$ 3,104,523	\$ 219,990	\$ 1,350,171	\$ 397,326	\$ 3,704,052	\$ 611,471	\$ 581,211	\$ 4,721,237

See Independent Auditor's Report

Page 2 of 6
Jackson County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds

September 30, 2023

	Special Revenue Funds															
	JCSO		JCSO		JCSO		Clerk	Law Library		Local Law	Drug	Alcohol				
	Posse	Reserve Fund		Auxiliary Fund		Trust	Modernization	Fund	Fund	Enforcement	Court	and Drug Abuse Fund				
						Fund										
Assets																
Cash and cash equivalents	\$	506	\$	4,587	\$	8,447	\$	-	\$	2,288	\$	-	\$	-		
Equity in pooled investments		-		-		-		-		-		-		-		
Restricted cash and cash equivalents		-		-		-	657,446		-	210,659		37,711		5,226		
Accounts receivable		-		-		-			-	-		166		23		
Due from other funds		-		-		-			-	-		-		-		
Due from custodial funds		-		-		-	5,802		-	2,274		-		30		
Due from other governmental units		-		-		-			-	-		-		-		
Total assets	\$	506	\$	4,587	\$	8,447	\$	663,248	\$	2,288	\$	212,933	\$	37,877	\$	5,279
Liabilities																
Accounts payable and accrued expenses	\$	-	\$	-	\$	-	\$	-	\$	100	\$	-	\$	-	\$	-
Due to other funds		-		2,421		-		-		-		-		-		-
Due to other governmental units		-		-		-		-		-		-		-		-
Unearned revenue		-		-		-		-		-		-		-		-
Total liabilities		-		2,421		-		-		100		-		-		-
Fund balances																
Restricted		-		-		-		663,248		-		212,933		37,877		5,279
Committed		506		2,166		8,447		-		2,188		-		-		-
Assigned		-		-		-		-		-		-		-		-
Total fund balances		506		2,166		8,447		663,248		2,188		212,933		37,877		5,279
Total liabilities and fund balances	\$	506	\$	4,587	\$	8,447	\$	663,248	\$	2,288	\$	212,933	\$	37,877	\$	5,279

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Jackson County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds

September 30, 2023

	Special Revenue Funds							Jackson County Agriculture Complex
	Library Grant Fund	Contraband Forfeitures Fund	Mosquito Control	Equitable Sharing	Crime Prevention	Article V Technology		
Assets								
Cash and cash equivalents	\$ -	\$ 11,152	\$ 141,038	\$ -	\$ -	\$ 2,262	\$	417,214
Equity in pooled investments	-	-	-	-	-	-		-
Restricted cash and cash equivalents	47,454	-	-	15,132	53,661	-		-
Accounts receivable	221	49	638	66	-	22		-
Due from other funds	122,713	-	58,892	-	-	9,980		93,668
Due from custodial funds	-	-	-	-	785	4,566		-
Due from other governmental units	-	-	-	-	234	-		1,827
Total assets	\$ 170,388	\$ 11,201	\$ 200,568	\$ 15,198	\$ 54,680	\$ 16,830	\$	512,709
Liabilities								
Accounts payable and accrued expenses	\$ 20,752	\$ -	\$ 5,603	\$ -	\$ -	\$ 9,566	\$	-
Due to other funds	-	-	-	-	-	7,264		6,762
Due to other governmental units	-	-	-	-	-	-		-
Unearned revenue	149,414	-	161,348	7,871	-	-		3,437
Total liabilities	170,166	-	166,951	7,871	-	16,830		10,199
Fund balances								
Restricted	-	-	-	7,327	54,680	-		-
Committed	-	-	33,617	-	-	-		-
Assigned	222	11,201	-	-	-	-		502,510
Total fund balances	222	11,201	33,617	7,327	54,680	-		502,510
Total liabilities and fund balances	\$ 170,388	\$ 11,201	\$ 200,568	\$ 15,198	\$ 54,680	\$ 16,830	\$	512,709

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Jackson County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds

September 30, 2023

	Special Revenue Funds							
	JCAC Operation and Maintenance Fund	EMS County Award Grant	Hazardous Material Grant	Emergency Management Grant	Solid Waste Recycling Grant	Court Construction Improvements	Russ House Fund	Sheriff Aviation Fund
Assets								
Cash and cash equivalents	\$ 4,343	\$ -	\$ -	\$ 6,405	\$ 7,423	\$ 22,583	\$ 40,869	\$ -
Equity in pooled investments	-	-	-	-	-	-	-	-
Restricted cash and cash equivalents	-	5,086	-	-	-	-	-	-
Accounts receivable	-	31	1,331	-	-	-	173	-
Due from other funds	6,762	-	-	54,026	11,934	-	-	-
Due from custodial funds	-	-	-	-	-	-	-	-
Due from other governmental units	70	-	-	28,619	92,870	99	-	-
Total assets	\$ 11,175	\$ 5,117	\$ 1,331	\$ 89,050	\$ 112,227	\$ 22,682	\$ 41,042	\$ -
Liabilities								
Accounts payable and accrued expenses	\$ 11,175	\$ -	\$ -	\$ 46,298	\$ 4,964	\$ 143	\$ 2,371	\$ -
Due to other funds	-	5,000	-	42,752	106,858	162	-	-
Due to other governmental units	-	-	-	-	-	-	-	-
Unearned revenue	-	13	1,331	-	-	-	-	-
Total liabilities	11,175	5,013	1,331	89,050	111,822	305	2,371	-
Fund balances								
Restricted	-	-	-	-	-	-	-	-
Committed	-	-	-	-	-	22,377	38,671	-
Assigned	-	104	-	-	405	-	-	-
Total fund balances	-	104	-	-	405	22,377	38,671	-
Total liabilities and fund balances	\$ 11,175	\$ 5,117	\$ 1,331	\$ 89,050	\$ 112,227	\$ 22,682	\$ 41,042	\$ -

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Jackson County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds

September 30, 2023

	Special Revenue Funds							
	West Jackson County Development Authority	Jackson County Agriculture Center	Additional Court Cost Fund	DEO-Job Growth Fund	Accounts Payable Clearing Fund	Drug Task Force Operating	Inmate Welfare Fund	
Assets								
Cash and cash equivalents	\$ 385,492	\$ 3,500	\$ -	\$ 35,387	\$ 659,844	\$ -	\$ -	
Equity in pooled investments	-	-	-	-	-	-	-	
Restricted cash and cash equivalents	-	-	275,964	-	-	523	114,883	
Accounts receivable	-	34	-	197	-	-	13,719	
Due from other funds	-	21,181	-	612,294	-	33,250	-	
Due from custodial funds	-	-	2,658	-	-	-	-	
Due from other governmental units	-	-	-	-	-	-	-	
Total assets	\$ 385,492	\$ 24,715	\$ 278,622	\$ 647,878	\$ 659,844	\$ 33,773	\$ 128,602	
Liabilities								
Accounts payable and accrued expenses	\$ -	\$ 13,381	\$ 3,828	\$ 9,048	\$ 473,084	\$ -	\$ 3,432	
Due to other funds	-	9,404	-	423,255	186,760	10,412	3,069	
Due to other governmental units	-	-	-	215,575	-	-	-	
Unearned revenue	-	1,930	-	-	-	-	-	
Total liabilities	-	24,715	3,828	647,878	659,844	10,412	6,501	
Fund balances								
Restricted	-	-	274,794	-	-	23,361	122,101	
Committed	385,492	-	-	-	-	-	-	
Assigned	-	-	-	-	-	-	-	
Total fund balances	385,492	-	274,794	-	-	23,361	122,101	
Total liabilities and fund balances	\$ 385,492	\$ 24,715	\$ 278,622	\$ 647,878	\$ 659,844	\$ 33,773	\$ 128,602	

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Jackson County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds

September 30, 2023

	Special Revenue Funds				Debt Service Funds		Total Non-Major Governmental Funds
	Sheriff E911 Fund	Sheriff Aviation Fund	HHRP Fund	Sheriff Contraband Fund	Debt Service Fund		
Assets							
Cash and cash equivalents	\$ 119,663	\$ -	\$ 2,607,402	\$ -	\$ -	\$	7,219,153
Equity in pooled investments	-	-	-	-	115,633		2,149,900
Restricted cash and cash equivalents	-	79,069	-	35,134	-		4,324,555
Accounts receivable	-	-	11,719	-	-		556,062
Due from other funds	215,817	950	-	-	-		6,601,248
Due from custodial funds	-	-	-	39,773	-		65,683
Due from other governmental units	63,800	-	-	-	-		1,420,629
Total assets	399,280	80,019	2,619,121	74,907	\$ 115,633	\$	22,337,230
Liabilities							
Accounts payable and accrued expenses	-	-	35,046	-	\$ -	\$	717,468
Due to other funds	126,612	-	-	-	-		5,419,779
Due to other governmental units	-	-	-	-	-		215,575
Unearned revenue	-	52,400	2,584,075	-	-		4,291,791
Total liabilities	126,612	52,400	2,619,121	-	-		10,644,613
Fund balances							
Restricted	-	-	-	74,907	-		5,562,784
Committed	-	-	-	-	-		1,075,404
Assigned	272,668	27,619	-	-	115,633		5,054,429
Total fund balances	272,668	27,619	-	74,907	115,633		11,692,617
Total liabilities and fund balances	\$ 399,280	\$ 80,019	\$ 2,619,121	\$ 74,907	\$ 115,633	\$	22,337,230

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Jackson County, Florida

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds**

For the year ended September 30, 2023

	Special Revenue Funds							
	Utility Fee Fund	Board E911 Fund	Local Housing Assistance Trust (SHIP)	Courthouse Facility Fund	Jackson County Tourist Development Tax	CDBG OONR	MSTU	Local Option Gas Tax
Revenues								
Taxes	\$ 3,524,155	\$ -	\$ -	\$ -	\$ 609,839	\$ -	\$ 19,868	\$ 2,492,945
Intergovernmental	-	1,200	-	-	-	-	-	-
Charges for services	-	78,562	-	135,191	-	-	-	-
Fines and forfeitures	-	-	-	-	-	-	-	-
Grants	-	87,548	267,951	-	-	587,711	-	-
Investment earnings	9,857	2,025	46,262	-	149,810	899	26,635	83,699
Other fees and miscellaneous revenues	-	-	-	-	-	-	-	-
Total revenues	3,534,012	169,335	314,213	135,191	759,649	588,610	46,503	2,576,644
Expenditures								
Current:								
General government	-	-	-	-	-	-	-	-
Public health and safety	-	88,498	-	-	-	-	18,824	-
Physical environment	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	3,647
Economic environment	-	-	314,213	-	260,843	14,099	-	-
Human services	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-
Court related	-	-	-	17,105	-	-	-	-
Capital outlay	-	-	-	-	81,758	623,612	297,083	-
Debt service	-	-	-	-	-	-	-	-
Principal	-	-	-	-	-	-	-	-
Interest and other charges	-	-	-	-	-	-	-	-
Total expenditures	-	88,498	314,213	17,105	342,601	637,711	315,907	3,647
Excess (deficiency) of revenues over (under) expenditures	3,534,012	80,837	-	118,086	417,048	(49,101)	(269,404)	2,572,997
Other financing sources (uses)								
Transfers in	-	-	-	-	-	50,000	-	-
Transfers out	(3,866,634)	(289,874)	-	-	-	-	-	(1,200,000)
Net other financing sources (uses)	(3,866,634)	(289,874)	-	-	-	50,000	-	(1,200,000)
Net change in fund balances	(332,622)	(209,037)	-	118,086	417,048	899	(269,404)	1,372,997
Fund balances - beginning	1,570,511	229,037	-	274,519	3,276,624	-	850,445	1,493,181
Fund balances - ending	\$ 1,237,889	\$ 20,000	\$ -	\$ 392,605	\$ 3,693,672	\$ 899	\$ 581,041	\$ 2,866,178

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Jackson County, Florida

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds**

For the year ended September 30, 2023

	Special Revenue Funds							
	JCSO Posse	JCSO Reserve Fund	JCSO Auxiliary Fund	Clerk Modernization Trust Fund	Law Library Fund	Local Law Enforcement	Drug Court	Alcohol and Drug Abuse Fund
Revenues								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-
Intergovernmental	-	-	-	-	-	-	-	-
Charges for services	-	-	-	73,185	-	-	-	438
Fines and forfeitures	-	-	-	-	84	28,277	-	-
Grants	-	-	-	-	-	-	-	-
Investment earnings	-	-	-	29	-	-	1,657	227
Other fees and miscellaneous revenues	-	4,623	-	-	-	-	-	-
Total revenues	-	4,623	-	73,214	84	28,277	1,657	665
Expenditures								
Current:								
General government	-	-	-	-	-	-	-	-
Public health and safety	-	9,681	2,364	-	-	344	-	-
Physical environment	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-
Court related	-	-	-	28,500	-	-	-	-
Capital outlay	-	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-	-
Principal	-	-	-	-	-	-	-	-
Interest and other charges	-	-	-	-	-	-	-	-
Total expenditures	-	9,681	2,364	28,500	-	344	-	-
Excess (deficiency) of revenues over (under) expenditures	-	(5,058)	(2,364)	44,714	84	27,933	1,657	665
Other financing sources (uses)								
Transfers in	-	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-
Net other financing sources (uses)	-	-	-	-	-	-	-	-
Net change in fund balances	-	(5,058)	(2,364)	44,714	84	27,933	1,657	665
Fund balances - beginning	506	7,224	10,811	618,534	2,104	185,000	36,220	4,614
Fund balances - ending	\$ 506	\$ 2,166	\$ 8,447	\$ 663,248	\$ 2,188	\$ 212,933	\$ 37,877	\$ 5,279

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Jackson County, Florida

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds**

For the year ended September 30, 2023

	Special Revenue Funds							Jackson County Agriculture Complex
	Library Grant Fund	Contraband Forfeitures Fund	Mosquito Control	Equitable Sharing	Crime Prevention	Article V Technology		
Revenues								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-
Intergovernmental	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	12,175	57,588	-	-
Fines and forfeitures	-	-	-	-	-	-	-	-
Grants	187,712	-	28,461	-	-	-	-	-
Investment earnings	5,515	490	7,437	667	2,147	371	-	21,300
Other fees and miscellaneous revenues	-	-	-	-	-	-	-	126,466
Total revenues	193,227	490	35,898	667	14,322	57,959		147,766
Expenditures								
Current:								
General government	-	-	-	-	-	-	-	8
Public health and safety	-	-	-	-	-	-	-	-
Physical environment	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-
Human services	-	-	42,422	-	-	-	-	-
Culture/recreation	156,544	-	-	-	-	-	-	-
Court related	-	-	-	-	-	100,695	-	-
Capital outlay	36,461	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-	-
Principal	-	-	-	-	-	-	-	-
Interest and other charges	-	-	-	-	-	-	-	-
Total expenditures	193,005	-	42,422	-	-	100,695		8
Excess (deficiency) of revenues over (under) expenditures	222	490	(6,524)	667	14,322	(42,736)		147,758
Other financing sources (uses)								
Transfers in	-	-	20,000	-	-	42,736	-	-
Transfers out	-	-	-	-	-	-	-	(97,362)
Net other financing sources (uses)	-	-	20,000	-	-	42,736	-	(97,362)
Net change in fund balances	222	490	13,476	667	14,322	-		50,396
Fund balances - beginning	-	10,711	20,141	6,660	40,358	-		452,114
Fund balances - ending	\$ 222	\$ 11,201	\$ 33,617	\$ 7,327	\$ 54,680	\$ -		\$ 502,510

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Jackson County, Florida

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds**

For the year ended September 30, 2023

	Special Revenue Funds							
	JCAC Operation and Maintenance Fund	EMS County Award Grant	Hazardous Material Grant	Emergency Management Grant	Solid Waste Recycling Grant	Court Construction Improvements	Russ House Fund	Sheriff Aviation Fund
Revenues								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-
Intergovernmental	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-	15,981	-
Fines and forfeitures	-	-	-	-	-	8	-	-
Grants	-	102,761	2,671	155,477	113,151	-	-	-
Investment earnings	1,137	180	-	-	-	1,068	1,578	2
Other fees and miscellaneous revenues	-	-	-	-	-	-	1,177	-
Total revenues	1,137	102,941	2,671	155,477	113,151	1,076	18,736	2
Expenditures								
Current:								
General government	87,680	-	-	-	-	-	-	-
Public health and safety	-	102,837	-	274,040	-	-	-	-
Physical environment	-	-	2,671	-	93,751	-	-	-
Transportation	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	13,677	-
Human services	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-
Court related	-	-	-	-	-	2,780	-	-
Capital outlay	10,820	-	-	-	19,400	-	-	-
Debt service	-	-	-	-	-	-	-	-
Principal	-	-	-	-	-	-	-	-
Interest and other charges	-	-	-	-	-	-	-	-
Total expenditures	98,500	102,837	2,671	274,040	113,151	2,780	13,677	-
Excess (deficiency) of revenues over (under) expenditures	(97,363)	104	-	(118,563)	-	(1,704)	5,059	2
Other financing sources (uses)								
Transfers in	97,362	-	-	118,563	-	-	-	-
Transfers out	-	-	-	-	-	-	-	(27,619)
Net other financing sources (uses)	97,362	-	-	118,563	-	-	-	(27,619)
Net change in fund balances	(1)	104	-	-	-	(1,704)	5,059	(27,617)
Fund balances - beginning	1	-	-	-	405	24,081	33,612	27,617
Fund balances - ending	\$ -	\$ 104	\$ -	\$ -	\$ 405	\$ 22,377	\$ 38,671	\$ -

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Jackson County, Florida

**Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds**

For the year ended September 30, 2023

	Special Revenue Funds						
	West Jackson County Development Authority	Jackson County Agriculture Center	Additional Court Cost Fund	DEO-Job Growth Fund	Accounts Payable Clearing Fund	Drug Task Force Operating	Inmate Welfare Fund
Revenues							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-
Intergovernmental	-	-	-	-	-	-	-
Charges for services	-	20,562	37,692	213,765	-	-	99,525
Fines and forfeitures	-	-	-	-	-	-	-
Grants	-	-	-	2,093,902	-	33,250	-
Investment earnings	-	281	-	57,612	-	-	-
Other fees and miscellaneous revenues	15,741	3,863	-	-	-	-	-
Total revenues	15,741	24,706	37,692	2,365,279	-	33,250	99,525
Expenditures							
Current:							
General government	-	-	-	-	-	-	-
Public health and safety	-	-	-	-	-	35,570	55,176
Physical environment	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-
Economic environment	61	-	-	409,498	-	-	-
Human services	-	-	9,423	-	-	-	-
Culture/recreation	-	121,059	-	-	-	-	-
Court related	-	-	33,085	-	-	-	-
Capital outlay	-	-	-	2,427,538	-	-	-
Debt service	-	-	-	-	-	-	-
Principal	-	-	-	-	-	-	-
Interest and other charges	-	-	-	-	-	-	-
Total expenditures	61	121,059	42,508	2,837,036	-	35,570	55,176
Excess (deficiency) of revenues over (under) expenditures	15,680	(96,353)	(4,816)	(471,757)	-	(2,320)	44,349
Other financing sources (uses)							
Transfers in	-	96,353	-	612,294	-	-	-
Transfers out	-	-	-	-	-	-	(83,101)
Net other financing sources (uses)	-	96,353	-	612,294	-	-	(83,101)
Net change in fund balances	15,680	-	(4,816)	140,537	-	(2,320)	(38,752)
Fund balances - beginning	369,812	-	279,610	(140,537)	-	25,681	160,853
Fund balances - ending	\$ 385,492	\$ -	\$ 274,794	\$ -	\$ -	\$ 23,361	\$ 122,101

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Jackson County, Florida

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

For the year ended September 30, 2023

					Debt Service Funds		Total
	Sheriff E911 Fund	Sheriff Aviation Fund	HHRP Fund	Sheriff Contraband Fund	Other Debt Service Funds	Non-Major Governmental Funds	
Revenues							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -		6,646,807
Intergovernmental	-	-	-	-	-		1,200
Charges for services	148,598	-	-	-	-		893,262
Fines and forfeitures	-	-	-	39,773	-		68,142
Grants	126,363	14,100	3,740,628	-	-		7,541,686
Investment earnings	-	-	186,874	101	5,419		613,279
Other fees and miscellaneous revenues	6,800	-	-	-	-		158,670
Total revenues	281,761	14,100	3,927,502	39,874	5,419		15,923,046
Expenditures							
Current:							
General government	-	-	-	-	-		87,688
Public health and safety	126,612	14,100	-	1,219	-		729,265
Physical environment	-	-	-	-	-		96,422
Transportation	-	-	-	-	-		3,647
Economic environment	-	-	3,927,502	-	-		4,939,893
Human service	-	-	-	-	-		51,845
Culture/recreation	-	-	-	-	-		277,603
Court related	-	-	-	-	-		182,165
Capital outlay	-	-	-	9,714	-		3,506,386
Debt service	-	-	-	-	-		-
Principal	-	-	-	-	-		-
Interest and other charges	-	-	-	-	-		-
Total expenditures	126,612	14,100	3,927,502	10,933	-		9,874,914
Excess (deficiency) of revenues over (under) expenditures	155,149	-	-	28,941	5,419		6,048,132
Other financing sources (uses)							
Transfers in	163,329	27,619	-	-	-		1,228,256
Transfers out	(45,810)	-	-	-	-		(5,610,400)
Net other financing sources (uses)	117,519	27,619	-	-	-		(4,382,144)
Net change in fund balances	272,668	27,619	-	28,941	5,419		1,665,988
Fund balances - beginning	-	-	-	45,966	110,214		10,026,629
Fund balances - ending	\$ 272,668	\$ 27,619	\$ -	\$ 74,907	\$ 115,633		\$ 11,692,617

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Jackson County, Florida
Combining Statement of Net Position
Nonmajor Enterprise Funds

September 30, 2023

	Parks and Recreation	Jackson Recycling	Total Nonmajor Enterprise Funds
Assets			
Current assets			
Cash and cash equivalents	\$ 4,264	\$ 86,907	\$ 91,171
Accounts receivable, net	276	1,428	1,704
Due from other funds	67,014	77,045	144,059
Total current assets	71,554	165,380	236,934
Noncurrent assets			
Capital assets			
Nondepreciable	19,750	41,641	61,391
Depreciable, net	1,547,573	52,160	1,599,733
Total noncurrent assets	1,567,323	93,801	1,661,124
Total assets	1,638,877	259,181	1,898,058
Deferred outflows of resources			
Pensions	42,802	15,565	58,367
Other post employment benefit obligation	8,582	72	8,654
Total deferred outflows of resources	51,384	15,637	67,021
Liabilities			
Current liabilities			
Accounts payable	45,157	1,212	46,369
Due to other funds	123,074	11,883	134,957
Deferred revenue	4,640	-	4,640
Total current liabilities	172,871	13,095	185,966
Noncurrent liabilities			
Other post employment benefit obligation	45,499	396	45,895
Net pension liability	148,192	53,888	202,080
Total noncurrent liabilities	193,691	54,284	247,975
Total liabilities	366,562	67,379	433,941
Deferred inflows of resources			
Pensions	9,242	3,361	12,603
Other post employment benefit obligation	23,833	209	24,042
Total deferred inflows of resources	33,075	3,570	36,645
Net position			
Net investment in capital assets	1,567,323	93,801	1,661,124
Unrestricted (deficit)	(276,699)	110,068	(166,631)
Total net position	\$ 1,290,624	\$ 203,869	\$ 1,494,493

See Independent Auditor's Report

Jackson County, Florida
Combining Statement of Revenues, Expenses and Changes in Net Position
Nonmajor Enterprise Funds

For the year ended September 30, 2023

	Parks and Recreation	Jackson Recycling	Total Nonmajor Enterprise Total
Operating revenues			
Charges for services	\$ 46,231	\$ 7,552	\$ 53,783
Total operating revenues	46,231	7,552	53,783
Operating expenses			
Personal services	317,764	12,917	330,681
Utilities	32,267	-	32,267
Services and supplies	65,366	22,745	88,111
Repairs and maintenance	21,861	5,167	27,028
Other operating expenses	2,817	1,556	4,373
Depreciation	125,282	11,221	136,503
Total operating expenses	565,357	53,606	618,963
Net operating income (loss)	(519,126)	(46,054)	(565,180)
Nonoperating revenues (expenses)			
Interest income	698	4,504	5,202
Miscellaneous revenue	2,174	6,233	8,407
Total nonoperating revenues (expenses)	2,872	10,737	13,609
Income (loss) before contributions and transfers	(516,254)	(35,317)	(551,571)
Capital contributions	62,825	-	62,825
Transfers, net	363,428	50,844	414,272
Change in net position	(90,001)	15,527	(74,474)
Total net position - beginning	1,380,625	188,342	1,568,967
Total net position - ending	\$ 1,290,624	\$ 203,869	\$ 1,494,493

See Independent Auditor's Report

Jackson County, Florida
Combining Statement of Cash Flows
Nonmajor Enterprise Funds

For the year ended September 30, 2023

	Parks and Recreation	Jackson Recycling	Total
Operating activities			
Receipts from customers and users	\$ 46,988	\$ 6,892	\$ 53,880
Payments to suppliers	(101,765)	(29,568)	(131,333)
Payments to employees	(290,903)	(5,334)	(296,237)
Net cash provided (used) by operating activities	(345,680)	(28,010)	(373,690)
Noncapital financing activities			
Transfers to/from other funds	363,428	50,844	414,272
Advance from/to other funds	1,424	(6,363)	(4,939)
Net cash provided (used) by noncapital financing activities	364,852	44,481	409,333
Capital and related financing activities			
Capital contributions	62,825	-	62,825
Purchase of capital assets	(82,576)	(36,005)	(118,581)
Other receipts	2,174	6,233	8,407
Net cash (used) provided by capital and related financing activities	(17,577)	(29,772)	(47,349)
Investing activities			
Interest and dividends	698	4,504	5,202
Net cash provided by investing activities	698	4,504	5,202
Net increase (decrease) in cash and cash equivalents	2,293	(8,797)	(6,504)
Cash - beginning of the year	1,971	95,704	97,675
Cash - ending of the year	\$ 4,264	\$ 86,907	\$ 91,171
Reconciliation of net operating income to net cash (used) provided by operating activities			
Net operating income (loss)	\$ (519,126)	\$ (46,054)	\$ (565,180)
Adjustments to reconcile operating income to net cash provided by (used in) operating activities:			
Depreciation	125,282	11,221	136,503
(Increase) decrease in accounts receivable	1,207	(658)	549
(Increase) decrease in deposits	(450)	-	(450)
Increase (decrease) in accounts payable	47,407	7,481	54,888
Net cash provided (used) by operating activities	\$ (345,680)	\$ (28,010)	\$ (373,690)

See Independent Auditor's Report

Page 1 of 2
Jackson County, Florida
Combining Statement of Fiduciary Net Position
Custodial Funds

September 30, 2023

	Clerk of the Circuit Court				Board		Sheriff	
	General Trust	County Witness	Cash Bonds	Registry	Inmate Trust Fund	Trust Fund	Evidence Fund	
Assets								
Cash and cash equivalents	\$ 611,929	\$ 3,796	\$ 247,301	\$ 529,107	\$ 26,229	\$ 22,036	\$ 122,609	
Accounts receivable	8,937	-	-	-	-	-	-	
Due from other funds	1,040	10,000	-	-	-	-	-	
Total assets	\$ 621,906	\$ 13,796	\$ 247,301	\$ 529,107	\$ 26,229	\$ 22,036	\$ 122,609	
Liabilities								
Due to others	\$ 6,740	\$ -	\$ -	\$ -	\$ 26,229	\$ -	\$ 82,806	
Due to other funds	117,969	-	-	-	-	95	39,773	
Due to other governments	78,248	-	-	-	-	21,941	-	
Total liabilities	202,957	-	-	-	26,229	22,036	122,579	
Net position - restricted	\$ 418,949	\$ 13,796	\$ 247,301	\$ 529,107	\$ -	\$ -	\$ 30	

See Independent Auditor's Report

Page 2 of 2
Jackson County, Florida
Combining Statement of Fiduciary Net Position
Custodial Funds

September 30, 2023

	Tax Collector					Total	
	Credit Cards	License and Boat	Tag	Tax	Driver's License	Custodial Funds	
Assets							
Cash and cash equivalents	\$ 26,839	\$ 378	\$ 45,139	\$ 299,225	\$ 5,177	\$	1,939,765
Accounts receivable	-	-	-	-	-		8,937
Due from other funds	-	-	-	-	-		11,040
Total assets	\$ 26,839	\$ 378	\$ 45,139	\$ 299,225	\$ 5,177	\$	1,959,742
Liabilities							
Due to others	\$ -	\$ -	\$ -	\$ -	\$ -	\$	115,775
Due to other funds	-	-	-	-	-		157,837
Due to other governments	26,839	378	45,139	299,225	5,177		476,947
Total liabilities	26,839	378	45,139	299,225	5,177		750,559
Net position - restricted	\$ -	\$ -	\$ -	\$ -	\$ -	\$	1,209,183

See Independent Auditor's Report

Page 1 of 2
Jackson County, Florida
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds

For the year ended September 30, 2023

	Clerk of the Circuit Court				Board	Sheriff	
	Fine and Forfeiture	County Witness	Cash Bonds	Registry	Inmate Trust Fund	Trust Fund	Evidence Fund
Additions:							
Contributions:							
Collections for others	\$ 6,237,428	\$ 10,000	\$ 271,114	\$ 1,126,584	\$ 525,336	\$ -	\$ 32,500
Deductions:							
Collections for others	5,987,561	9,525	147,273	1,207,620	525,336	-	32,470
Net increase (deficiency) in fiduciary net position	249,867	475	123,841	(81,036)	-	-	30
Net position - beginning of year, as previously reported	-	-	-	-	-	-	-
Restatement related to implementation of new accounting standard (see Note 22)	169,082	13,321	123,460	610,143	-	-	-
Net position - beginning of year, as restated	169,082	13,321	123,460	610,143	-	-	-
Net position - end of year	\$ 418,949	\$ 13,796	\$ 247,301	\$ 529,107	\$ -	\$ -	\$ 30

See Independent Auditor's Report

Page 2 of 2
Jackson County, Florida
**Combining Statement of Changes in Fiduciary Net Position
Custodial Funds**

For the year ended September 30, 2023

	<i>Tax Collector</i>					Total
	Credit Cards	License and Boat	Tag	Tax	Driver's License	Custodial Funds
Additions:						
Contributions:						
Collections for other governments	\$ 1,950,423	\$ 42,583	\$ 6,886,291	\$ 37,583,052	\$ 682,177	\$ 55,347,488
Deductions:						
Collections for other governments	1,950,423	42,583	6,886,291	37,583,052	682,177	55,054,311
Net increase (deficiency) in fiduciary net position	-	-	-	-	-	293,177
Net position - beginning of year, as previously reported	-	-	-	-	-	-
Restatement related to implementation of new accounting standard (see Note 22)	-	-	-	-	-	916,006
Net position - beginning of year, as restated	-	-	-	-	-	916,006
Net position - end of year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,209,183

See Independent Auditor's Report

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of Jackson County, Florida (the "County") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report dated June 25, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items BCC 2023-001, BCC 2023-002, BCC 2023-003, BCC 2022-001, BCC 2022-002, BCC 2022-003, and SH 2023-001 to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. Results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We also noted other certain matters that were reported to the management of the County in a separate letter dated June 25, 2024.

The County's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carr, Riggs & Ingram, L.L.C.

Marianna, Florida
June 25, 2024

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND
MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE
UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

Report on Compliance for Each Major Federal Program State Project

Opinion on Each Major Federal Program and State Project

We have audited Jackson County, Florida's (the "County") compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement and identified as applicable in the Florida Department of Financial Services' State Projects Compliance Supplement that could have a direct and material effect on each of the County's major federal programs and state projects for the year ended September 30, 2023. The County's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and major state projects for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and the audit requirements of Chapter 10.550, *Rules of the Auditor General* of the State of Florida (Rules of the Auditor General). Our responsibilities under those standards, the Uniform Guidance, and the Rules of the Auditor General are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs and state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance, and the Rules of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance, and the Rules of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2023-004 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the internal control over compliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Cary Riggs & Ingram, L.L.C.

Marianna, Florida
June 25, 2024

Page 1 of 3
Jackson County, Florida
**Schedule of Expenditures of Federal Awards
And State Financial Assistance**

For the year ended September 30, 2023

Federal Agency Pass through entity Federal Program	Assistance Listing Number	Grant/ Contract Number	Expenditures	Passed to Subrecipients
US Department of Homeland Security, Federal Emergency Management Agency				
Assistance to Firefighters Grant	97.044	EMW-2022-FG-01576	\$ 363,636	\$ -
Pass through Florida Executive Office of Governor				
Emergency Management Performance Grants	97.042	G0394	49,519	-
Disaster Grants-Public Assistance (Presidentially Declared Disasters)				
Florida DR-4399 Michael	97.036	Z0842	113,140	-
Hazard Mitigation Grant (HMGP) - DR-4177	97.039	DEM-20-HM-4177-32-H4-H0405	410,581	-
Total US Department of Homeland Security, Federal Emergency Management Agency			936,876	-
US Department of Health and Human Services, Administration for Children and Families				
Pass through Florida Department of Revenue				
Child Support Enforcement	93.563	COC32	154,421	-
Total US Department of Health and Human Services, Administration for Children & Families			154,421	-
United States Department of Justice				
Pass through Florida Department of Law Enforcement				
Edward Byrne Memorial Justice Assistance Grant Program				
Anti-Drug Abuse Act Funds	16.738	8C194	33,250	-
Anti-Drug Abuse Act Funds - Computer Support	16.738	8C263	17,100	-
Total Edward Byrne Memorial Justice Assistance Grant Program			50,350	-
Pass through Florida Department of Agriculture and Consumer Services				
2023-57 DEA Domestic Marijuana Eradication	16.U06	N/A	14,100	-
Pass through Florida Department of the Attorney General				
Crime Victim Assistance	16.575	VOCA 2022-Jackson County Sheriff's Office-00303	19,019	-
Total United States Department of Justice			83,469	-
United States Department of Commerce				
Investments for Public Works and Development Facilities - Blue Sky	11.300	04-79-07448	290,697	-
Total United States Department of Commerce			290,697	-
United States Department of Housing and Urban Development				
Pass through Florida Department of Commerce				
Community Development Block Grants - DR Correction Facility Roof	14.228	M0024	82,061	-
Community Development Block Grants - CV Hospital Grant	14.228	H2494 / 22CV-S23	261,200	-
Community Development Block Grants - Blue Sky Grant	14.228	20-DB-OK-02-41-01-E03	214,953	-
Total United States Department of Housing and Urban Development			558,214	-
United States Department of Transportation				
Pass through Florida Department of Transportation				
Highway Planning and Construction - LAP Baptist College Sidewalks	20.205	G2F39	281,669	-
Highway Safety Cluster				
State and Community Highway Safety	20.600	G2G91	20,924	-
Total United States Department of Commerce			302,593	-
United States Federal Elections Administration				
Florida Department of State, Division of Elections				
HAVA Election Security Grants	90.404	23.e.es.100.031	60,833	-
Total United States Federal Elections Administration			60,833	-
United States Department of Treasury				
COVID-19: Coronavirus State and Local Fiscal Recovery Funds				
Resilient Florida Program	21.027	23FRP19	299,537	-
American Rescue Plan Act	21.027	N/A	7,042,732	-
Total COVID-19: Coronavirus State and Local Fiscal Recovery Funds			7,342,269	-
Pass Through Florida Department of Environmental Protection				
COVID-19: Local Assistance and Tribal Consistency Fund	21.032	N/A	105,358	-
Total United States Department of Treasury			7,447,627	-
Total Expenditures of Federal Awards			\$ 9,834,730	\$ -

*See Independent Auditor's Report and
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance*

Page 2 of 3
Jackson County, Florida
Schedule of Expenditures of Federal Awards
And State Financial Assistance

For the year ended September 30, 2023

State Agency Pass through entity State Financial Assistance Projects	CSFA Number	Grant/ Contract Number	Expenditures	Passed to Subrecipients
Florida Department of Transportation				
Small County Outreach Program (SCOP) - Holmes Creek Road	55.009	G2F74	\$ 6,678	\$ -
Small County Outreach Program (SCOP) - Holly Timber Road	55.009	G2F75	174,661	-
Small County Outreach Program (SCOP) - Alliance Road	55.009	G2E47	271,135	-
Total Small County Outreach Program (SCOP)			452,474	-
Small County Road Assistance Program (SCRAP) - Browntown Road	55.016	G2B71	2,985,272	-
Total Small County Road Assistance Program (SCRAP)			2,985,272	-
Total Florida Department of Transportation			3,437,746	-
Florida Housing Finance Corporation				
State Housing Initiatives Partnership Program (SHIP)	40.901	N/A	314,213	-
Total State Housing Initiatives Partnership Program (SHIP)			314,213	-
Hurricane Housing Recovery Program (HHRP)				
Hurricane Housing Recovery Program	40.902	854-2020	3,927,502	-
Total Hurricane Housing Recovery Program (HHRP)			3,927,502	-
Total Florida Housing Finance Corporation			4,241,715	-
Florida Department of Environmental Protection				
Waste Management Program				
Small County Consolidated Grants	37.012	SC317	113,150	-
Water Restoration Assistance				
Statewide Surface Water Restoration and Wastewater Projects	37.039	LPA 0309	114,429	-
Pass through Northwest Florida Water Management District				
Florida Springs Grant Program - Blue Springs	37.052	17-061	2,481,488	-
Florida Springs Grant Program - Blue Springs Road Sewer	37.052	LPS0085	59,721	-
Florida Springs Grant Program - Indian Springs Sewer phase 1	37.052	LPS0077	414,026	-
Florida Springs Grant Program - Indian Springs Sewer phase 2	37.052	20-036	1,876,095	-
Total Florida Springs Grant Program			4,831,330	-
Total Florida Department of Environmental Protection			5,058,909	-
Florida Department of State and Secretary of State				
State Aid to Libraries	45.030	22-ST-68	97,734	-
State Aid to Libraries	45.030	23-ST-68	95,272	-
Total Florida Department of State			193,006	-
Florida Executive Office of the Governor				
Emergency Management Projects	31.067	T0150	2,671	-
Emergency Management Programs	31.063	A0260	78,524	-
Emergency Management Programs	31.063	A0397	27,432	-
Total Emergency Management Programs			105,956	-
Total Florida Executive Office of the Governor			108,627	-
Florida Department of Commerce				
Project TAP	40.024	D0232	99,000	-
Project GLAD	40.042	D0211	483,735	-
Economic Development Tax Refund, Tax Credit, and Grant Program	40.043	G0054	2,093,902	-
Total Florida Department of Economic Opportunity			2,676,637	-

-Continued-

See Independent Auditor's Report and
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance

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Jackson County, Florida
**Schedule of Expenditures of Federal Awards
And State Financial Assistance**

For the year ended September 30, 2023

State Agency Pass through entity State Financial Assistance Projects	CSFA Number	Grant/ Contract Number	Expenditures	Passed to Subrecipients
Florida Department of Agriculture and Consumer Services				
Mosquito Control	42.003	24774	16,209	-
Mosquito Control	42.003	25493	19,687	-
Total Florida Department of Agriculture and Consumer Services			35,896	-
Florida Department of Education and Commissioner of Education				
Coach Aaron Feis Guardian Program	48.140	97H-90210-3D001	24,001	-
Total Florida Department of Education and Commissioner of Education			24,001	-
Florida Department of Law Enforcement				
CJDT Implementation Assistance Program	71.044	2022-DTSFA-D2-011	182,686	
JCCF Salary Assistance Grant	71.067	5V030	152,555	
Law Enforcement Salary Assistance for Fiscally Constrained Counties	71.067	5V017	325,818	
Law Enforcement Salary Assistance for Fiscally Constrained Counties	71.067	7G031	742,500	-
Total Florida Department of Law Enforcement			1,403,559	-
Florida Department of Management Services				
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	23-04.04	83,809	-
Wireless 911 Emergency Telephone System Rural County Grant Program	72.001	22-04-11	25,254	-
Total Wireless 911 Emergency Telephone System Rural County Grant Program			109,063	-
Prepaid Next Generation 911 (E911 Maintenance) State Grant Program		S17-21-02-62	12,792	
Prepaid Next Generation 911 (NG911) State Grant Program	72.003	S20-21-12-10	20,707	
Prepaid Next Generation 911 (GIS) State Grant Program	72.003	S17-21-02-63	45,717	
Prepaid Next Generation 911 (Mapping) State Grant Program	72.003	S21-22-05-03	25,382	
Total Prepaid Next Generation 911 (NG911) State Grant Program			104,598	-
Total Florida Department of Management Services			213,661	-
Florida Department of Health				
County Grant Awards	64.005	C1032	7,761	-
County Grant Awards	64.003	M233201	95,076	-
Total Florida Department of Health			102,837	-
Total Expenditures of State Financial Assistance			17,496,594	-
Total Federal Awards and State Financial Assistance			\$ 27,218,184	\$ -

*See Independent Auditor's Report and
Notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance*

Jackson County, Florida
Notes to Schedule of Expenditures of Federal Awards
And State Financial Assistance
For the year ended September 30, 2023

NOTE 1: BASIS OF ACCOUNTING

The supplementary Schedule of Expenditures of Federal Awards and State Financial Assistance (the Schedule) include the grant activity of Jackson County, Florida (the "County"). Federal and state expenditures are presented on the modified accrual basis of accounting. The information in the Schedule is presented in accordance with the requirement of Title 2 *U.S. Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General. Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2: REPORTING ENTITY

The County for purposes of the Schedule includes all the funds of the primary government as defined by GASB 14, *The Financial Reporting Entity*.

NOTE 3: PASS-THROUGH AWARDS

The County receives certain federal awards from pass-through awards of the state. The total amount of such pass-through awards is included on the Schedule.

NOTE 4: INDIRECT COST

The County has not elected to use the 10% de minimis indirect cost rate.

NOTE 5: OTHER TYPES OF FINANCIAL ASSISTANCE

There were no other types of financial assistance to include endowments, insurance in effect, non-cash assistance, donated property, or free rent received or included in the Schedule.

Jackson County, Florida
Notes to Schedule of Expenditures of Federal Awards
And State Financial Assistance
For the year ended September 30, 2023

NOTE 6: LOAN PROGRAMS

There were no expenditures under loan programs made during the year ended September 30, 2023 to be reported in the Schedule in accordance with the Uniform Guidance. The County has loans outstanding under loan programs where expenditures were reported in prior years, and certain information related to these programs is disclosed here for transparency purposes. Additional information related to this debt is reported in the Notes to the Financial Statements.

Jackson County was awarded a loan of \$1,473,764 as amended in August 2020, by the Environmental Protection Agency. This award is identified under Assistance Listing Number 66.468, Capitalization Grants for Drinking Water State Revolving Fund, which includes Principal forgiveness of \$849,400 with the County obligated to repay \$699,004 in principal and \$13,767 in capitalized interest. Principal and capitalized interest payable by the County at September 30, 2023 were \$641,064 and \$1,650, respectively.

Jackson County was awarded a loan of \$265,742 by the Environmental Protection Agency. This award is identified under Assistance Listing Number 66.468, Capitalization Grants for Drinking Water State Revolving Fund, which includes Principal forgiveness of \$132,871 with the County obligated to repay \$132,871 in principal and \$2,657 in capitalized interest. Principal payable by the County at September 30, 2023 were \$99,811.

NOTE 7: NONCASH ASSISTANCE

The County did not receive any noncash assistance of federally funded insurance during the fiscal year ended September 30, 2023.

Jackson County, Florida
Schedule of Findings and Questioned Costs
For the year ended September 30, 2023

SECTION I – SUMMARY OF AUDITOR’S RESULTS

Financial Statements:

- | | |
|--|---------------|
| 1. Type of auditor’s report issued | Unmodified |
| 2. Internal control over financial reporting: | |
| a. Material weaknesses identified? | Yes |
| b. Significant deficiencies identified not considered to be material weaknesses? | Yes |
| c. Noncompliance material to the financial statements noted? | None reported |

Federal Awards:

- | | |
|--|---------------|
| 1. Type of auditor’s report issued on compliance for major programs | Unmodified |
| 2. Internal control over major programs: | |
| a. Material weaknesses identified? | No |
| b. Significant deficiencies identified not considered to be material weaknesses? | None reported |
| 3. Any audit findings disclosed that are required to be reported in accordance with 2CFR section 200.516(a)? | No |
| 4. Identification of major programs: | |

Assistance Listing Number

Federal Program

21.027

COVID-19: Coronavirus State and Local
Fiscal Recovery Funds

- | | |
|---|-----------|
| 5. Dollar threshold used to distinguish between type A and type B programs: | \$750,000 |
| 6. Auditee qualified as low-risk auditee under 2 CFR 200.520? | No |

State Financial Assistance:

- | | |
|---|------------|
| 1. Type of auditor’s report issued on compliance for major projects | Unmodified |
| 2. Internal control over major projects: | |

Jackson County, Florida
Schedule of Findings and Questioned Costs
For the year ended September 30, 2023

SECTION I – SUMMARY OF AUDITOR’S RESULTS (Continued)

- a. Material weaknesses identified? No
- b. Significant deficiencies identified not considered to be material weaknesses? Yes
- 3. Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, *Rules of the Auditor General*? No
- 4. Identification of major projects:

CSFA Number	State Project
55.016	Small County Road Assistance Program (SCRAP)
37.052	Florida Springs Grant Program
71.067	Law Enforcement Salary Assistance for Fiscally Constrained Counties
- 5. Dollar threshold used to distinguish between type A and type B projects: \$750,000

SECTION II – FINANCIAL STATEMENT FINDINGS

BOARD – REVENUES – FINDING, BCC 2023-001

CRITERIA: Revenues should be properly classified to the categories prescribed by governmental accounting, such as grants, taxes and intergovernmental revenues. Revenues should be reported to include any receivables earned during the current year but not received until the following year.

CONDITION: Revenues were initially reported in the current year as Miscellaneous that were later reclassified to other specific categories. Other revenues and receivables were incorrectly reported due to errors in year-end closing of receivables.

CAUSE: This was due to errors during the year-end closing process.

EFFECT: Prior to adjustments, miscellaneous revenues were overstated by approximately \$175,000 and other categories were similarly understated. Other revenues were understated in excess of \$250,000 due to misstatements of amounts receivable and unearned revenue.

RECOMMENDATION: Revenues should be reviewed for proper classification and accurate accrual for the proper period.

VIEWS OF RESPONSIBLE OFFICIALS: See Management’s Response and Corrective Action Plan beginning on page 125.

Jackson County, Florida
Schedule of Findings and Questioned Costs
For the year ended September 30, 2023

SECTION II – FINANCIAL STATEMENT FINDINGS (Continued)

BOARD – INTERFUND TRANSACTIONS, FINDING BCC 2023-002

CRITERIA: Transactions between funds and other constitutional offices should be reported consistently so that transfers and amounts due to and from should net to zero.

CONDITION: Interfund and interoffice transactions were not fully reconciled to allow the offsetting amounts to net to zero.

CAUSE: This was due to oversight during the year-end closing process.

EFFECT: Accounts were misstated as a result of these errors prior to adjustment.

RECOMMENDATION: Transactions between funds within the Board and between the Board and other constitutional officer should be reviewed and reconciled prior to closing.

VIEWS OF RESPONSIBLE OFFICIALS: See Management's Response and Corrective Action Plan beginning on page 125.

BOARD – UTILITY DEPARTMENT INVENTORY – FINDING, BCC 2023-003

CRITERIA: Inventory of supplies on hand at year end should be measured and correctly reported.

CONDITION: It was noted that there was no physical count of the Utility Department inventory at September 30, 2023.

CAUSE: This was an oversight by county staff during the year-end closing process.

EFFECT: Inventory and related costs may be misstated without periodic measurement and physical observation.

RECOMMENDATION: Inventory should be measured at year end for all departments with significant amounts of supplies on hand and adjusted as needed.

VIEW OF RESPONSIBLE OFFICIALS: See Management's Response and Corrective Action Plan beginning on page 125.

Jackson County, Florida
Schedule of Findings and Questioned Costs
For the year ended September 30, 2023

SECTION II – FINANCIAL STATEMENT FINDINGS (Continued)

SHERIFF – GRANT REPORTING – FINDING, SH 2023-001

CRITERIA: All grant related assets and liabilities should be properly reported on the financial statements.

CONDITION: Grant assets and liabilities and related revenues and expenditures were not correctly stated.

CAUSE: This was an oversight during the year-end closing process.

EFFECT: Grant revenues and related accounts were misstated prior to correction by approximately \$52,000.

RECOMMENDATION: All significant assets and liabilities should be agreed to supporting schedules to promote accuracy in reporting. Verification should be obtained for any grants that are passed through the Board to provide for reconciliation between the entities for reporting.

VIEW OF RESPONSIBLE OFFICIALS: See Management's Response and Corrective Action Plan beginning on page 125.

Jackson County, Florida
Schedule of Findings and Questioned Costs
For the year ended September 30, 2023

SECTION III – FEDERAL AWARD AND STATE FINANCIAL ASSISTANCE FINDINGS

BCC 2023-004 – REPORTING – COMPLIANCE AND CONTROLS

STATE AGENCY: FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

PROJECT: FLORIDA SPRINGS GRANT PROGRAM, CSFA 37.052

AWARD YEAR: LPS0077 - 2022

FINDING TYPE: SIGNIFICANT DEFICIENCY

CRITERIA: Per the requirements in the grant agreements, quarterly progress reports should be submitted within fifteen days or twenty days (depending on the agreement) after the end of each quarter.

CONDITION: Four quarterly reports were tested for compliance with this requirement. One out of the four quarterly reports tested was submitted seven days after the required date. There are four total agreements in this program with expenditures during the current year. This was not a statistically valid sample.

CAUSE: This was an oversight by the personnel responsible for submitting the reports.

EFFECT: The late filing of the report led to noncompliance with this specific requirement.

QUESTIONED COST: None

RECOMMENDATION: We recommend that all reports be submitted timely and that procedures be implemented to ensure this requirement is not overlooked.

VIEW OF RESPONSIBLE OFFICIALS: See Management's Response and Corrective Action Plan beginning on page 125.

Jackson County, Florida
Summary Schedule of Prior Year Findings
For the year ended September 30, 2023

SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS

FINANCIAL STATEMENT AUDIT

BOARD – UTILITY FUND BILLINGS AND ACCOUNTS RECEIVABLE – FINDING, BCC 2022-001

CRITERIA: Policies and procedures should be documented and followed to allow timely monitoring and follow up for accounts receivable and utility billings.

CONDITION: It was noted that the aging and amount of utility fund accounts receivable increased significantly in the current year. Utility revenue services have not been monitored for discontinuance in the event of nonpayment.

CAUSE: There is not a clear policy regarding ongoing review and adjustment of individual balances or termination of services to accounts that have consistently gone unpaid. Some accounts are in dispute due to leaks or changes in ownership, these have not been fully resolved so staff has not made final adjustments to these balances.

EFFECT: A significant number and amount of outstanding accounts receivable balances need to be adjusted downward. While the adjusted allowance for uncollectible accounts was adequate, the gross amounts reported have not been monitored and adjusted on a timely basis.

RECOMMENDATION: Policies and procedures should be implemented to provide for regular review and evaluation of utility accounts receivable status. This review should include prompt evaluation of collection status and the related need to adjust account balances or terminate services.

STATUS: This condition continues to exist. While the Board has updated policies in 2023 related to utility billings and collections, they are not being followed consistently and account balances have continued to increase.

VIEW OF RESPONSIBLE OFFICIALS: See Management's Response and Corrective Action Plan beginning on page 125.

Jackson County, Florida
Summary Schedule of Prior Year Findings
For the year ended September 30, 2023

SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS (Continued)

FINANCIAL STATEMENT AUDIT

BOARD – NEW MARKET TAX CREDIT TRANSACTION REPORTING – FINDING, BCC 2022-002

CRITERIA: All assets and liabilities should be properly reported on the financial statements.

CONDITION: It was noted that assets and liabilities related to the New Markets Tax Credit transaction were not properly recorded.

CAUSE: This was an unusual and complex transaction which was unfamiliar to County staff.

EFFECT: A note receivable of over \$3.5 million and a related note payable for over \$3.1 million were not recorded and revenues were overstated by approximately \$118,000 before adjustment.

RECOMMENDATION: Unusual and nonrecurring transactions should be carefully reviewed for reporting accuracy.

STATUS: This condition continues to exist.

VIEW OF RESPONSIBLE OFFICIALS: See Management’s Response and Corrective Action Plan beginning on page 125.

BOARD – GRANT REPORTING – FINDING, BCC 2022-003

CRITERIA: All grant related assets and liabilities should be properly reported on the financial statements.

CONDITION: It was noted that unearned revenue of over \$105,000 was misclassified to accounts payable in 2022.

CAUSE: This was an oversight during the year-end closing process.

EFFECT: The misclassification of unearned revenue could have resulted in misstatement of grant revenue as well as the liability accounts.

RECOMMENDATION: All significant assets and liabilities should be agreed to supporting schedules to promote accuracy in reporting.

Jackson County, Florida
Summary Schedule of Prior Year Findings
For the year ended September 30, 2023

SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS (Continued)

BOARD – GRANT REPORTING – FINDING, BCC 2022-003 (continued)

STATUS: This condition continues to exist. For fiscal year 2023 there is a restatement to correct the fiscal year 2022 balances related to this, Note 21. This resulted in the finding increasing from a significant deficiency in fiscal year 2022 to a material weakness in fiscal year 2023.

VIEW OF RESPONSIBLE OFFICIALS: See Management’s Response and Corrective Action Plan beginning on page 125.

SHERIFF – PROPER CLASSIFICATION OF FIXED ASSETS – FINDING, SH2022-001 - RESOLVED

CRITERIA: All capital outlay should be properly recorded and included on the depreciation schedule.

CONDITION: Not all capital asset additions were correctly reported and included on the listing of current year additions.

CAUSE: Assets purchased by the Board on behalf of the Sheriff’s office were not properly recorded. Assets subsequently purchased after the satisfaction of a lease were not included in the listing of all current year additions.

EFFECT: Capital outlay listing provided to update the depreciation schedule was not complete.

RECOMMENDATION: All capital outlay items should be included in designated capital outlay accounts and should be supported by a detail listing of all current year additions.

STATUS: This condition has been resolved.

BOARD – CAPITAL OUTLAY – FINDING, BCC 2021-002 - RESOLVED

CRITERIA: Fixed assets including all property and equipment should be recorded at the government wide level.

CONDITION: Funds were spent during 2021 on demolition work on the Endeavor project which were not included in capital outlay.

CAUSE: This transaction was unusual and not recognized as capital outlay due to the nature of the work performed. This only affects the government wide presentation, not the fund level.

Jackson County, Florida
Summary Schedule of Prior Year Findings
For the year ended September 30, 2023

SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS (Continued)

BOARD – CAPITAL OUTLAY – FINDING, BCC 2021-002 - RESOLVED (continued)

EFFECT: Fixed assets were understated at the government wide level by approximately \$1.8 million in the prior year.

RECOMMENDATION: All capital assets should be recorded including property improvements such as demolition.

STATUS: This condition has been resolved.

FEDERAL AWARD AND STATE FINANCIAL ASSISTANCE FINDINGS

BCC 2022-005 [2021-003] – REPORTING – COMPLIANCE AND CONTROLS

FEDERAL AGENCY: U.S. DEPARTMENT OF HOMELAND SECURITY, FEDERAL EMERGENCY MANAGEMENT AGENCY PASS-THROUGH ENTITY: FLORIDA EXECUTIVE OFFICE OF GOVERNOR, DIVISION OF EMERGENCY MANAGEMENT PROGRAM: DISASTER GRANTS-PUBLIC ASSISTANCE (PRESIDENTIALLY DECLARED DISASTERS), ALN 97.036

AWARD YEAR: DR 4177 – 2014, DR 4399 - 2019

FINDING TYPE: MATERIAL WEAKNESS; MATERIAL NONCOMPLIANCE

CRITERIA: 2 CFR 200.303(a) of the Uniform Guidance requires non-federal entities to establish and maintain effective internal control over Federal awards that provides reasonable assurance that the non-federal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award. Additionally, per the County's grant agreements with Florida Division of Emergency Management (FDEM), quarterly reports are required to be submitted through FloridaPA.com that include project costs and expenditures for each large project. Amounts in the quarterly reports should reconcile to the County's accounting records and represent actual expenditures.

CONDITION: For fiscal year 2021, two large projects were tested for compliance with this requirement, including all quarterly reports submitted for these projects. This was not a statistically valid sample. For all quarterly reports tested, the reported expenditures per quarter were unable to be reconciled to actual expenditures in the quarter per the invoices and other supporting documentation in the County's files.

Jackson County, Florida
Summary Schedule of Prior Year Findings
For the year ended September 30, 2023

SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS (Continued)

BCC 2022-005 [2021-003] – REPORTING – COMPLIANCE AND CONTROLS (continued)

For fiscal year 2022, two large projects were tested for compliance with this requirement, including all quarterly reports submitted for these projects. The two projects make up the entire population of projects during fiscal year 2022. For all quarterly reports tested, the reported expenditures per quarter were unable to be reconciled to actual expenditures in the quarter per the invoices and other supporting documentation in the County's files.

CAUSE: This was believed to either be a timing difference between when expenditures were reported vs. when the activity actually occurred, and/or that the consulting staff preparing quarterly reports used estimated rather than actual expenditures in the quarterly reports. There was turnover in consulting staff handling the reports during fiscal year 2021 and staff may not have been properly trained. The issues continued in fiscal year 2022.

EFFECT: The County is reporting incorrect project expenditures to FDEM in quarterly reports, which can affect project cost tracking. Under the terms of the grant agreements, submission of inaccurate or incomplete reports could result in FDEM ceasing disbursements to the County, termination of the agreements, or other remedies. Under Florida Statutes, FDEM is responsible for oversight of the operations of the federal award supported activities. Due to the County's incorrect reporting, FDEM could be reporting incorrect expenditures to the federal agency.

QUESTIONED COSTS: None.

RECOMMENDATION: We recommend additional training for consulting staff handling quarterly reports to ensure the correct amounts are being included, and a specific review of quarterly report information by a higher level prior to submission to ensure accurate reporting of project costs.

STATUS: The condition continues to exist. There have been no additional costs added to the projects to reconcile.

VIEWS OF RESPONSIBLE OFFICIALS: See Management's Response and Corrective Action Plan beginning on page 125.

Jackson County, Florida
Summary Schedule of Prior Year Findings
For the year ended September 30, 2023

BCC 2022-004 – PERIOD OF PERFORMANCE – COMPLIANCE AND CONTROLS

FEDERAL AGENCY: U.S. DEPARTMENT OF HOMELAND SECURITY, FEDERAL EMERGENCY MANAGEMENT AGENCY

PASS-THROUGH ENTITY: FLORIDA EXECUTIVE OFFICE OF GOVERNOR, DIVISION OF EMERGENCY MANAGEMENT

PROGRAM: DISASTER GRANTS-PUBLIC ASSISTANCE (PRESIDENTIALLY DECLARED DISASTERS), ALN 97.036

AWARD YEAR: DR 4177 – 2014

FINDING TYPE: MATERIAL WEAKNESS; MATERIAL NONCOMPLIANCE

CRITERIA: 2 CFR 200.303(a) of the Uniform Guidance requires non-federal entities to establish and maintain effective internal control over federal awards that provides reasonable assurance that the non-federal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award. Additionally, under other Uniform Guidance requirements, the County may charge only allowable costs incurred during the approved budget period of a federal award's period of performance and any costs incurred before the federal awarding agency or pass-through entity made the federal award that were authorized by the federal awarding agency or pass-through entity. Each individual project under this program has a specified work deadline, which may be extended at the discretion of FEMA.

CONDITION: Two projects were tested for compliance with this requirement, including all expenditures during fiscal year 2022 for these projects. The two projects make up the entire population of projects during fiscal year 2022. Both projects have an approved extension of the work deadline (period of performance) through March 31, 2022. However, the County incurred costs for work performed after this extension period.

CAUSE: The County is in the process of obtaining approval for an extension of the work deadline for these projects from FEMA. The County has continued to have work performed on the projects.

EFFECT: If an extension of the work deadline for the projects is not approved, the costs would be ineligible for reimbursement and the County will have reported an incorrect amount of expenditures of federal awards.

QUESTIONED COSTS: \$462,104. These were determined by totaling costs incurred outside the period of performance based on work dates in the invoices. For any invoices that covered a specified period but costs were not attached to specific dates, the costs were allocated evenly over the period.

Jackson County, Florida
Summary Schedule of Prior Audit Findings
For the year ended September 30, 2023

SECTION IV – SUMMARY OF PRIOR YEAR AUDIT FINDINGS (Continued)

BCC 2022-004 – PERIOD OF PERFORMANCE – COMPLIANCE AND CONTROLS (continued)

STATUS: The condition continues to exist. No additional extension has been granted; however, the specific projects have not incurred additional expenditures.

RECOMMENDATION: We recommend the County obtain approval of an extension of the work deadline for projects prior to incurring costs after the currently approved deadline.

VIEWS OF RESPONSIBLE OFFICIALS: See Management's Response and Corrective Action Plan beginning on page 125.

Jackson County, Florida
Schedule of Receipts and Expenditures Related to the
Deepwater Horizon Oil Spill
For the year ended September 30, 2023

Source	Amount Received In the 2022-2023 Fiscal Year	Amount Expended In the 2022-2023 Fiscal Year
British Petroleum	\$ -	\$ 14,251

Note: This schedule does not include funds related to the Deepwater Horizon oil spill that are considered federal awards or state financial assistance. No such funds were received in the 2022-2023 fiscal year.

**INDEPENDENT AUDITOR'S
MANAGEMENT LETTER**

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

Report on the Financial Statements

We have audited the financial statements of Jackson County, Florida (the "County") as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated June 25, 2024.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirement, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and audit requirements of Chapter 10.550, Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance For Each Major Federal Program and State Project and on Internal Control over Compliance Required By the Uniform Guidance and Chapter 10.550, Rules of the Florida Auditor General; Schedule of Findings and Questioned Costs; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 25, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report except as noted under the heading "Schedule of Findings and Questioned Costs."

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we have no recommendations.

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charges with governance. In connection with our audit, we did not have any such recommendations.

To the Honorable Board of County Commissioners
and Constitutional Officers of Jackson County, Florida
Marianna, Florida

Section 10.554(1)(i)6, Rules of the Auditor General, requires us to communicate the information below regarding the Jackson County Agricultural Center:

1. Total number of employees in the last pay period of the fiscal year was one and they were compensated \$33,945 for the fiscal year.
2. There were no independent contractors compensated in the last month of the fiscal year and no compensation for the fiscal year.
3. Budgeted expenses were \$113,845 without amendment; actual expenditures were \$121,058 with a negative variance of \$7,213.
4. There were no construction projects in excess of \$65,000 for the fiscal year.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Cam, Riggs & Ingram, L.L.C.

Marianna, Florida
June 25, 2024



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www.cricpa.com

**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH
SECTION 218.415, FLORIDA STATUTES, *LOCAL GOVERNMENT*
*INVESTMENT POLICIES***

To the Honorable Board of County Commissioners
of Jackson County, Florida
Marianna, Florida

We have examined Jackson County, Florida's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2023. Management is responsible for the Jackson County, Florida's compliance with those requirements. Our responsibility is to express an opinion on the Jackson County, Florida's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether Jackson County, Florida complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether Jackson County, Florida complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Jackson County, Florida's compliance with specified requirements.

In our opinion, the Jackson County, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, LLC

Marianna, Florida
June 25, 2024

**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH
SECTIONS 365.172(10) AND 365.173(2)(d), FLORIDA STATUTES**

To the Honorable Board of County Commissioners
of Jackson County, Florida
Marianna, Florida

We have examined Jackson County, Florida's (the County) compliance with the requirements of Section 365.172(10), Florida Statutes, *Authorized Expenditures of E911 Fee*, and Section 365.173(2)(d), Florida Statutes, *Distribution and Use of (E911) Funds*, during the year ended September 30, 2023. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the County's compliance with specified requirements.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

Marianna, Florida
June 25, 2024



Carr, Riggs & Ingram, LLC
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**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH
SECTION 288.8018, FLORIDA STATUTES, *GULF COAST AUDITS***

To the Honorable Board of County Commissioners
of Jackson County, Florida
Marianna, Florida

We have examined Jackson County, Florida's compliance with the requirements of Section 288.8018, Florida Statutes, *Gulf Coast audits*, during the year ended September 30, 2023. Management is responsible for the Jackson County, Florida's compliance with those requirements. Our responsibility is to express an opinion on the Jackson County, Florida's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether Jackson County, Florida complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether Jackson County, Florida complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Jackson County, Florida's compliance with specified requirements.

In our opinion, the Jackson County, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

Marianna, Florida
June 25, 2024



Clayton O. Rooks, III

Clerk of the Circuit Court and Comptroller, Jackson County

Clerk of Courts • County Comptroller • Clerk of the Board of County Commissioners • Recorder • Auditor

CORRECTIVE ACTION PLAN FOR THE YEAR ENDED SEPTEMBER 30, 2023

The County respectfully submits the following corrective action plan for the year ended September 30, 2023.

Section II – Financial Statement Findings

Board - Revenues - Finding BCC 2023-001

Management will review all revenues at least quarterly to ensure proper classification and accurate accruals. The review team will include the Comptroller, the Finance Director and the Budget Manager of the Board of County Commissioners. This will begin in July 2024 for the quarter ending June 2024 with the final review performed by Comptroller, Clayton Rooks.

Board - Interfund Transactions – Finding BCC 2023-002

New procedures were established in May 2024, to record pass through grant revenue to the Sheriff as a liability when received by the Board, then reduced when paid to the Sheriff. The Sheriff will record the revenue and expenditure. Interfund receivables within the Board will be reconciled monthly. The Finance Director will reconcile the transactions between the Constitutional Officers and between funds with the Board accounts at least quarterly. These reconciliations will be reviewed by the Comptroller, Clayton Rooks, to ensure that all accounts net to zero at the year-end prior to closing.

Board - Utility Department Inventory – Finding BCC 2023-003

Normally inventory is a consistent nominal amount. For the past three years inventory was elevated due to over 250 meters being on-hand. These meters were replacement radio enabled meters and due to the high cost of installation were held longer than anticipated. Subsequent to year end the majority of these meters have been installed and inventory has been reduced to the normal amount of operating supplies. The operating supplies will have a physical inventory conducted by the Utility Department, Rett Daniels during the month of September 2024.

Section III – Federal Award and State Financial Assistance Findings

BCC 2023-004 Reporting Compliance and Controls

During the current year the County has hired a Grants/Contract Manager, Lucas Mayo, that will oversee reporting processes for the County's grants. That will include reconciling the reports that are submitted with the actual expenditures for the same period. This should be effective starting in June 2024.

Jackson County, Florida

Corrective Action Plan

Section IV – Summary of Prior Year Audit Findings

Financial Statement Audit

Board - Utility Fund Billings and Accounts Receivable – Finding BCC 2022-001

Although policies and procedures were updated to include late fees and turnoff procedures in September 2023, there is one customer that is significantly past due on water and sewer charges. The Utility Department is aware of this customer and has been working with them to resolve this issue. The customer has a large compound with numerous water and sewer terminals. They have installed several meters inside the compound to try and determine if and where there could be leaks. These tests are currently on-going.

Board - New Market Tax Credit Transaction Reporting – Finding BCC 2022-002

Beginning in July 2024 the Finance Director, Tony Pumphrey will maintain a trial balance that will include the assets and liabilities identified in the finding. This trial balance will be forwarded to the third party that is preparing the tax return for the Jackson AC QALICB, Inc. The tax return and the trial balance maintained by the Finance Office will be reconciled to ensure all assets and liabilities are properly reported.

Board - Grant Reporting – Finding BCC 2022-003

The Finance Director, Tony Pumphrey will develop monthly reconciling procedures to agree grant related balance sheet accounts per the general ledger to actual amounts based on grant revenues earned and grant expenditures incurred. This will begin in July 2024 and will be reviewed quarterly by the Comptroller, Clayton Rooks.

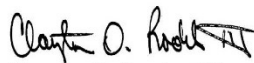
Federal Award and State Financial Assistance Findings

BCC 2022-005 (2021-003) Reporting Compliance and Controls

During the current year the County has hired a Grants/Contract Manager, Lucas Mayo, that will oversee reporting processes for the County's grants. That will include reconciling the reports that are submitted with the actual expenditures for the same period. This should be effective starting in June 2024.

BCC 2022-004 - Period of Performance

The County has been in correspondence with FDEM although there has not been an extension granted at this time. Sarah Sun has made the request and is working with the new disaster recovery team to ensure that this extension is secured.



Clayton O. Rooks, III
June 25, 2024